

**Calendar No. 206**116TH CONGRESS  
1ST SESSION**S. 1273****[Report No. 116–105]**

To amend title 17, United States Code, to establish an alternative dispute resolution program for copyright small claims, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

MAY 1, 2019

Mr. KENNEDY (for himself, Mr. DURBIN, Mr. TILLIS, Ms. HIRONO, Mrs. BLACKBURN, Mrs. SHAHEEN, Mr. UDALL, Mr. CRAMER, Mr. COONS, Mr. LEAHY, Mrs. FEINSTEIN, Mr. CORNYN, Mr. CRUZ, Mr. BLUMENTHAL, and Mr. HEINRICH) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

SEPTEMBER 12, 2019

Reported by Mr. GRAHAM, without amendment

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**A BILL**

To amend title 17, United States Code, to establish an alternative dispute resolution program for copyright small claims, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Copyright Alternative  
3 in Small-Claims Enforcement Act of 2019” or the “CASE  
4 Act of 2019”.

5 **SEC. 2. COPYRIGHT SMALL CLAIMS.**

6 (a) IN GENERAL.—Title 17, United States Code, is  
7 amended by adding at the end the following:

8 **“CHAPTER 15—COPYRIGHT SMALL**  
9 **CLAIMS**

“1501. Definitions.

“1502. Copyright Claims Board.

“1503. Authority and duties of the Copyright Claims Board.

“1504. Nature of proceedings.

“1505. Registration requirement.

“1506. Conduct of proceedings.

“1507. Effect of proceeding.

“1508. Review and confirmation by district court.

“1509. Relationship to other district court actions.

“1510. Implementation by Copyright Office.

“1511. Funding.

10 **“§ 1501. Definitions**

11 “In this chapter—

12 “(1) the term ‘party’—

13 “(A) means a party; and

14 “(B) includes the attorney of a party, as  
15 applicable;

16 “(2) the term ‘claimant’ means the real party  
17 in interest that commences a proceeding before the  
18 Copyright Claims Board under section 1506(e), pur-  
19 suant to a permissible claim of infringement brought  
20 under section 1504(c)(1), noninfringement brought

1 under section 1504(c)(2), or misrepresentation  
 2 brought under section 1504(c)(3);

3 “(3) the term ‘counterclaimant’ means a re-  
 4 spondent in a proceeding before the Copyright  
 5 Claims Board that—

6 “(A) asserts a permissible counterclaim  
 7 under section 1504(c)(4) against the claimant  
 8 in the proceeding; and

9 “(B) is the real party in interest with re-  
 10 spect to the counterclaim described in subpara-  
 11 graph (A); and

12 “(4) the term ‘respondent’ means any person  
 13 against whom a proceeding is brought before the  
 14 Copyright Claims Board under section 1506(e), pur-  
 15 suant to a permissible claim of infringement brought  
 16 under section 1504(c)(1), noninfringement brought  
 17 under section 1504(c)(2), or misrepresentation  
 18 brought under section 1504(c)(3).

19 **“§ 1502. Copyright Claims Board**

20 “(a) IN GENERAL.—There is established in the Copy-  
 21 right Office the Copyright Claims Board, which shall serve  
 22 as an alternative forum in which parties may voluntarily  
 23 seek to resolve certain copyright claims regarding any cat-  
 24 egory of copyrighted work, as provided in this chapter.

25 “(b) OFFICERS AND STAFF.—

1           “(1) COPYRIGHT CLAIMS OFFICERS.—The Reg-  
2           ister of Copyrights shall recommend 3 full-time  
3           Copyright Claims Officers to serve on the Copyright  
4           Claims Board in accordance with paragraph (3)(A).  
5           The Officers shall be appointed by the Librarian of  
6           Congress to such positions after consultation with  
7           the Register of Copyrights.

8           “(2) COPYRIGHT CLAIMS ATTORNEYS.—The  
9           Register of Copyrights shall hire not fewer than 2  
10          full-time Copyright Claims Attorneys to assist in the  
11          administration of the Copyright Claims Board.

12          “(3) QUALIFICATIONS.—

13                 “(A) COPYRIGHT CLAIMS OFFICERS.—

14                         “(i) IN GENERAL.—Each Copyright  
15                         Claims Officer shall be an attorney who  
16                         has not fewer than 7 years of legal experi-  
17                         ence.

18                         “(ii) EXPERIENCE.—Two of the Copy-  
19                         right Claims Officers shall have—

20                                 “(I) substantial experience in the  
21                                 evaluation, litigation, or adjudication  
22                                 of copyright infringement claims; and

23                                 “(II) between those 2 Officers,  
24                                 have represented or presided over a  
25                                 diversity of copyright interests, includ-

1                   ing those of both owners and users of  
2                   copyrighted works.

3                   “(iii) ALTERNATIVE DISPUTE RESOLU-  
4                   TION.—The Copyright Claims Officer not  
5                   described in clause (ii) shall have substan-  
6                   tial familiarity with copyright law and ex-  
7                   perience in the field of alternative dispute  
8                   resolution, including the resolution of liti-  
9                   gation matters through that method of res-  
10                  olution.

11                  “(B) COPYRIGHT CLAIMS ATTORNEYS.—  
12                  Each Copyright Claims Attorney shall be an at-  
13                  torney who has not fewer than 3 years of sub-  
14                  stantial experience in copyright law.

15                  “(4) COMPENSATION.—

16                  “(A) COPYRIGHT CLAIMS OFFICERS.—

17                  “(i) DEFINITION.—In this subpara-  
18                  graph, the term ‘senior level employee of  
19                  the Federal Government’ means an em-  
20                  ployee, other than an employee in the Sen-  
21                  ior Executive Service, the position of whom  
22                  is classified above GS–15 of the General  
23                  Schedule.

24                  “(ii) PAY RANGE.—Each Copyright  
25                  Claims Officer shall be compensated at a

1 rate of pay that is not less than the min-  
2 imum, and not more than the maximum,  
3 rate of pay payable for senior level employ-  
4 ees of the Federal Government, including  
5 locality pay, as applicable.

6 “(B) COPYRIGHT CLAIMS ATTORNEYS.—

7 Each Copyright Claims Attorney shall be com-  
8 pensated at a rate of pay that is not more than  
9 the maximum rate of pay payable for level 10  
10 of GS–15 of the General Schedule, including lo-  
11 cality pay, as applicable.

12 “(5) TERMS.—

13 “(A) IN GENERAL.—Subject to subpara-  
14 graph (B), a Copyright Claims Officer shall  
15 serve for a renewable term of 6 years.

16 “(B) INITIAL TERMS.—The terms for the  
17 first Copyright Claims Officers appointed under  
18 this chapter shall be as follows:

19 “(i) The first such Copyright Claims  
20 Officer appointed shall be appointed for a  
21 term of 4 years.

22 “(ii) The second Copyright Claims Of-  
23 ficer appointed shall be appointed for a  
24 term of 5 years.

1           “(iii) The third Copyright Claims Of-  
2           ficer appointed shall be appointed for a  
3           term of 6 years.

4           “(6) VACANCIES AND INCAPACITY.—

5           “(A) VACANCY.—

6           “(i) IN GENERAL.—If a vacancy oc-  
7           curs in the position of a Copyright Claims  
8           Officer, the Librarian of Congress shall,  
9           upon the recommendation of, and in con-  
10          sultation with, the Register of Copyrights,  
11          act expeditiously to appoint a Copyright  
12          Claims Officer for that position.

13          “(ii) VACANCY BEFORE EXPIRA-  
14          TION.—An individual appointed to fill a  
15          vacancy occurring before the expiration of  
16          the term for which the predecessor of the  
17          individual was appointed shall be appointed  
18          to serve a 6-year term.

19          “(B) INCAPACITY.—If a Copyright Claims  
20          Officer is temporarily unable to perform the du-  
21          ties of the Officer, the Librarian of Congress  
22          shall, upon recommendation of, and in consulta-  
23          tion with, the Register of Copyrights, act expe-  
24          ditiously to appoint an interim Copyright

1           Claims Officer to perform such duties during  
2           the period of such incapacity.

3           “(7) SANCTION OR REMOVAL.—Subject to sec-  
4           tion 1503(b), the Librarian of Congress may sanc-  
5           tion or remove a Copyright Claims Officer.

6           “(8) ADMINISTRATIVE SUPPORT.—The Register  
7           of Copyrights shall provide the Copyright Claims Of-  
8           ficers and Copyright Claims Attorneys with nec-  
9           essary administrative support, including techno-  
10          logical facilities, to carry out the duties of the Offi-  
11          cers and Attorneys under this chapter.

12          “(9) LOCATION OF COPYRIGHT CLAIMS  
13          BOARD.—The offices and facilities of the Copyright  
14          Claims Officers and Copyright Claims Attorneys  
15          shall be located at the Copyright Office.

16   **“§ 1503. Authority and duties of the Copyright Claims**  
17                                   **Board**

18          “(a) FUNCTIONS.—

19           “(1) COPYRIGHT CLAIMS OFFICERS.—Subject  
20           to the provisions of this chapter and applicable regu-  
21           lations, the functions of the Copyright Claims Offi-  
22           cers shall be as follows:

23                   “(A) To render determinations on the civil  
24                   copyright claims, counterclaims, and defenses



1 that may be brought before the Officers under  
2 this chapter.

3 “(B) To ensure that claims, counterclaims,  
4 and defenses are properly asserted and other-  
5 wise appropriate for resolution by the Copyright  
6 Claims Board.

7 “(C) To manage the proceedings before the  
8 Officers and render rulings pertaining to the  
9 consideration of claims, counterclaims, and de-  
10 fenses, including with respect to scheduling, dis-  
11 covery, evidentiary, and other matters.

12 “(D) To request, from participants and  
13 nonparticipants in a proceeding, the production  
14 of information and documents relevant to the  
15 resolution of a claim, counterclaim, or defense.

16 “(E) To conduct hearings and conferences.

17 “(F) To facilitate the settlement by the  
18 parties of claims and counterclaims.

19 “(G)(i) To award monetary relief; and

20 “(ii) to include in the determinations of  
21 the Officers a requirement that certain activi-  
22 ties under section 1504(e)(2) cease or be miti-  
23 gated, if the party to undertake the applicable  
24 measure has so agreed.

1           “(H) To provide information to the public  
2 concerning the procedures and requirements of  
3 the Copyright Claims Board.

4           “(I) To maintain records of the pro-  
5 ceedings before the Officers, certify official  
6 records of such proceedings as needed, and, as  
7 provided in section 1506(t), make the records  
8 in such proceedings available to the public.

9           “(J) To carry out such other duties as are  
10 set forth in this chapter.

11           “(K) When not engaged in performing the  
12 duties of the Officers set forth in this chapter,  
13 to perform such other duties as may be as-  
14 signed by the Register of Copyrights.

15           “(2) COPYRIGHT CLAIMS ATTORNEYS.—Subject  
16 to the provisions of this chapter and applicable regu-  
17 lations, the functions of the Copyright Claims Attor-  
18 neys shall be as follows:

19           “(A) To provide assistance to the Copy-  
20 right Claims Officers in the administration of  
21 the duties of those Officers under this chapter.

22           “(B) To provide assistance to members of  
23 the public with respect to the procedures and  
24 requirements of the Copyright Claims Board.

1           “(C) To provide information to potential  
2 claimants contemplating bringing a permissible  
3 action before the Copyright Claims Board about  
4 obtaining a subpoena under section 512(h) for  
5 the sole purpose of identifying a potential re-  
6 spondent in such an action.

7           “(D) When not engaged in performing the  
8 duties of the Attorneys set forth in this chapter,  
9 to perform such other duties as may be as-  
10 signed by the Register of Copyrights.

11       “(b) INDEPENDENCE IN DETERMINATIONS.—

12           “(1) IN GENERAL.—The Copyright Claims  
13 Board shall render the determinations of the Board  
14 in individual proceedings independently on the basis  
15 of the records in the proceedings before it and in ac-  
16 cordance with the provisions of this title, judicial  
17 precedent, and applicable regulations of the Register  
18 of Copyrights.

19           “(2) CONSULTATION.—The Copyright Claims  
20 Officers and Copyright Claims Attorneys—

21           “(A) may consult with the Register of  
22 Copyrights on general issues of law; and

23           “(B) subject to section 1506(x), may not  
24 consult with the Register of Copyrights with re-  
25 spect to—

1                   “(i) the facts of any particular matter  
2                   pending before the Officers and the Attor-  
3                   neys; or

4                   “(ii) the application of law to the  
5                   facts described in clause (i).

6                   “(3) PERFORMANCE APPRAISALS.—Notwith-  
7                   standing any other provision of law or any regula-  
8                   tion or policy of the Library of Congress or Register  
9                   of Copyrights, any performance appraisal of a Copy-  
10                  right Claims Officer or Copyright Claims Attorney  
11                  may not consider the substantive result of any indi-  
12                  vidual determination reached by the Copyright  
13                  Claims Board as a basis for appraisal except to the  
14                  extent that result may relate to any actual or alleged  
15                  violation of an ethical standard of conduct.

16                  “(c) DIRECTION BY REGISTER.—Subject to sub-  
17                  section (b), the Copyright Claims Officers and Copyright  
18                  Claims Attorneys shall, in the administration of their du-  
19                  ties, be under the general direction of the Register of  
20                  Copyrights.

21                  “(d) INCONSISTENT DUTIES BARRED.—A Copyright  
22                  Claims Officer or Copyright Claims Attorney may not un-  
23                  dertake any duty that conflicts with the duties of the Offi-  
24                  cer or Attorney in connection with the Copyright Claims  
25                  Board.

1       “(e) RECUSAL.—A Copyright Claims Officer or Copy-  
 2 right Claims Attorney shall recuse himself or herself from  
 3 participation in any proceeding with respect to which the  
 4 Copyright Claims Officer or Copyright Claims Attorney,  
 5 as the case may be, has reason to believe that he or she  
 6 has a conflict of interest.

7       “(f) EX PARTE COMMUNICATIONS.—Except as may  
 8 otherwise be permitted by applicable law, any party to a  
 9 proceeding before the Copyright Claims Board shall re-  
 10 frain from ex parte communications with the Copyright  
 11 Claims Officers and the Register of Copyrights concerning  
 12 the substance of any active or pending proceeding before  
 13 the Copyright Claims Board.

14       “(g) JUDICIAL REVIEW.—Actions of the Copyright  
 15 Claims Officers and Register of Copyrights under this  
 16 chapter in connection with the rendering of any deter-  
 17 mination are subject to judicial review as provided under  
 18 section 1508(c) and not under chapter 7 of title 5.

19       **“§ 1504. Nature of proceedings**

20       “(a) VOLUNTARY PARTICIPATION.—Participation in  
 21 a Copyright Claims Board proceeding shall be on a vol-  
 22 untary basis in accordance with this chapter and the right  
 23 of any party to instead pursue a claim, counterclaim, or  
 24 defense in a district court of the United States or any  
 25 other court, and to seek a jury trial, shall be preserved.

1 “(b) STATUTE OF LIMITATIONS.—

2 “(1) IN GENERAL.—A proceeding may not be  
3 maintained before the Copyright Claims Board un-  
4 less the proceeding is commenced, in accordance  
5 with section 1506(e), before the Copyright Claims  
6 Board within 3 years after the claim accrued.

7 “(2) TOLLING.—Subject to section 1507(a), a  
8 proceeding commenced before the Copyright Claims  
9 Board shall toll the time permitted under section  
10 507(b) for the commencement of an action on the  
11 same claim in a district court of the United States  
12 during the period in which the proceeding is pend-  
13 ing.

14 “(c) PERMISSIBLE CLAIMS, COUNTERCLAIMS, AND  
15 DEFENSES.—The Copyright Claims Board may render de-  
16 terminations with respect to the following claims, counter-  
17 claims, and defenses, subject to such further limitations  
18 and requirements, including with respect to particular  
19 classes of works, as may be set forth in regulations estab-  
20 lished by the Register of Copyrights:

21 “(1) A claim for infringement of an exclusive  
22 right in a copyrighted work provided under section  
23 106 by the legal or beneficial owner of the exclusive  
24 right at the time of the infringement for which the

1 claimant seeks damages, if any, within the limita-  
2 tions set forth in subsection (e)(1).

3 “(2) A claim for a declaration of noninfringe-  
4 ment of an exclusive right in a copyrighted work  
5 provided under section 106, consistent with section  
6 2201 of title 28.

7 “(3) A claim under section 512(f) for misrepre-  
8 sentation in connection with a notification of claimed  
9 infringement or a counter notification seeking to re-  
10 place removed or disabled material, except that any  
11 remedies relating to such a claim in a proceeding be-  
12 fore the Copyright Claims Board shall be limited to  
13 those available under this chapter.

14 “(4) A counterclaim that is asserted solely  
15 against the claimant in a proceeding—

16 “(A) pursuant to which the counterclaim-  
17 ant seeks damages, if any, within the limita-  
18 tions set forth in subsection (e)(1); and

19 “(B) that—

20 “(i) arises under section 106 or sec-  
21 tion 512(f) and out of the same trans-  
22 action or occurrence that is the subject of  
23 a claim of infringement brought under  
24 paragraph (1), a claim of noninfringement  
25 brought under paragraph (2), or a claim of

1 misrepresentation brought under para-  
2 graph (3); or

3 “(ii) arises under an agreement per-  
4 taining to the same transaction or occur-  
5 rence that is the subject of a claim of in-  
6 fringement brought under paragraph (1),  
7 if the agreement could affect the relief  
8 awarded to the claimant.

9 “(5) A legal or equitable defense under this title  
10 or otherwise available under law, in response to a  
11 claim or counterclaim asserted under this subsection.

12 “(6) A single claim or multiple claims permitted  
13 under paragraph (1), (2), or (3) by one or more  
14 claimants against one or more respondents, but only  
15 if all claims asserted in any one proceeding arise out  
16 of the same allegedly infringing activity or contin-  
17 uous course of infringing activities and do not, in  
18 the aggregate, result in the recovery of such claim  
19 or claims for damages that exceed the limitations  
20 under subsection (e)(1).

21 “(d) EXCLUDED CLAIMS.—The following claims and  
22 counterclaims are not subject to determination by the  
23 Copyright Claims Board:

24 “(1) A claim or counterclaim that is not a per-  
25 missible claim or counterclaim under subsection (c).



1           “(2) A claim or counterclaim that has been fi-  
2 nally adjudicated by a court of competent jurisdic-  
3 tion or that is pending before a court of competent  
4 jurisdiction, unless that court has granted a stay to  
5 permit that claim or counterclaim to proceed before  
6 the Copyright Claims Board.

7           “(3) A claim or counterclaim by or against a  
8 Federal or State governmental entity.

9           “(4) A claim or counterclaim asserted against a  
10 person or entity residing outside of the United  
11 States, except in a case in which the person or entity  
12 initiated the proceeding before the Copyright Claims  
13 Board and is subject to counterclaims under this  
14 chapter.

15           “(e) PERMISSIBLE REMEDIES.—

16           “(1) MONETARY RECOVERY.—

17           “(A) ACTUAL DAMAGES, PROFITS, AND  
18 STATUTORY DAMAGES FOR INFRINGEMENT.—

19           With respect to a claim or counterclaim for in-  
20 fringement of copyright, and subject to the limi-  
21 tation on total monetary recovery under sub-  
22 paragraph (D), the Copyright Claims Board  
23 may award either of the following:

24           “(i) Actual damages and profits deter-  
25 mined in accordance with section 504(b),

1 with that award taking into consideration,  
2 in appropriate cases, whether the infring-  
3 ing party has agreed to cease or mitigate  
4 the infringing activity under paragraph  
5 (2).

6 “(ii) Statutory damages, which shall  
7 be determined in accordance with section  
8 504(c), subject to the following conditions:

9 “(I) With respect to works timely  
10 registered under section 412, so that  
11 the works are eligible for an award of  
12 statutory damages in accordance with  
13 that section, the statutory damages  
14 may not exceed \$15,000 for each  
15 work infringed.

16 “(II) With respect to works not  
17 timely registered under section 412,  
18 but eligible for an award of statutory  
19 damages under this section, statutory  
20 damages may not exceed \$7,500 per  
21 work infringed, or a total of \$15,000  
22 in any 1 proceeding.

23 “(III) The Copyright Claims  
24 Board may not make any finding  
25 that, or consider whether, the in-

1                   fringement was committed willfully in  
2                   making an award of statutory dam-  
3                   ages.

4                   “(IV) The Copyright Claims  
5                   Board may consider, as an additional  
6                   factor in awarding statutory damages,  
7                   whether the infringer has agreed to  
8                   cease or mitigate the infringing activ-  
9                   ity under paragraph (2).

10                   “(B) ELECTION OF DAMAGES.—With re-  
11                   spect to a claim or counterclaim of infringe-  
12                   ment, at any time before final determination is  
13                   rendered, the claimant or counterclaimant shall,  
14                   in accordance with the schedule established by  
15                   the Copyright Claims Board under section  
16                   1506(k), elect—

17                   “(i) to pursue actual damages and  
18                   profits or statutory damages under sub-  
19                   paragraph (A); or

20                   “(ii) not to pursue damages.

21                   “(C) DAMAGES FOR OTHER CLAIMS.—  
22                   Damages for claims and counterclaims other  
23                   than infringement claims, such as those  
24                   brought under section 512(f), shall be subject  
25                   to the limitation under subparagraph (D).

1           “(D) LIMITATION ON TOTAL MONETARY  
2 RECOVERY.—Notwithstanding any other provi-  
3 sion of law, a party that pursues any one or  
4 more claims or counterclaims in any single pro-  
5 ceeding before the Copyright Claims Board may  
6 not seek or recover in that proceeding a total  
7 monetary recovery that exceeds the sum of  
8 \$30,000, exclusive of any attorneys’ fees and  
9 costs that may be awarded under section  
10 1506(y)(2).

11           “(2) AGREEMENT TO CEASE CERTAIN ACTIV-  
12 ITY.—In a determination of the Copyright Claims  
13 Board, the Board shall include a requirement to  
14 cease conduct if, in the proceeding relating to the  
15 determination—

16           “(A) a party agrees—

17           “(i) to cease activity that is found to  
18 be infringing, including removing or dis-  
19 abling access to, or destroying, infringing  
20 materials; or

21           “(ii) to cease sending a takedown no-  
22 tice or counter notice under section 512 to  
23 the other party regarding the conduct at  
24 issue before the Board if that notice or  
25 counter notice was found to be a knowing

1 material misrepresentation under section  
2 512(f); and

3 “(B) the agreement described in subpara-  
4 graph (A) is reflected in the record for the pro-  
5 ceeding.

6 “(3) ATTORNEYS’ FEES AND COSTS.—Notwith-  
7 standing any other provision of law, except in the  
8 case of bad faith conduct as provided in section  
9 1506(y)(2), the parties to proceedings before the  
10 Copyright Claims Board shall bear their own attor-  
11 neys’ fees and costs.

12 “(f) JOINT AND SEVERAL LIABILITY.—Parties to a  
13 proceeding before the Copyright Claims Board may be  
14 found jointly and severally liable if all such parties and  
15 relevant claims or counterclaims arise from the same ac-  
16 tivity or activities.

17 “(g) PERMISSIBLE NUMBER OF CASES.—The Reg-  
18 ister of Copyrights may establish regulations relating to  
19 the permitted number of proceedings each year by the  
20 same claimant under this chapter, in the interests of jus-  
21 tice and the administration of the Copyright Claims  
22 Board.

23 **“§ 1505. Registration requirement**

24 “(a) APPLICATION OR CERTIFICATE.—A claim or  
25 counterclaim alleging infringement of an exclusive right

1 in a copyrighted work may not be asserted before the  
2 Copyright Claims Board unless—

3 “(1) the legal or beneficial owner of the copy-  
4 right has first delivered a completed application, a  
5 deposit, and the required fee for registration of the  
6 copyright to the Copyright Office; and

7 “(2) a registration certificate has either been  
8 issued or has not been refused.

9 “(b) CERTIFICATE OF REGISTRATION.—Notwith-  
10 standing any other provision of law, a claimant or counter-  
11 claimant in a proceeding before the Copyright Claims  
12 Board shall be eligible to recover actual damages and prof-  
13 its or statutory damages under this chapter for infringe-  
14 ment of a work if the requirements of subsection (a) have  
15 been met, except that—

16 “(1) the Copyright Claims Board may not  
17 render a determination in the proceeding until—

18 “(A) a registration certificate with respect  
19 to the work has been issued by the Copyright  
20 Office, submitted to the Copyright Claims  
21 Board, and made available to the other parties  
22 to the proceeding; and

23 “(B) the other parties to the proceeding  
24 have been provided an opportunity to address  
25 the registration certificate;

1           “(2) if the proceeding may not proceed further  
2           because a registration certificate for the work is  
3           pending, the proceeding shall be held in abeyance  
4           pending submission of the certificate to the Copy-  
5           right Claims Board, except that, if the proceeding is  
6           held in abeyance for more than 1 year, the Copy-  
7           right Claims Board may, upon providing written no-  
8           tice to the parties to the proceeding, and 30 days to  
9           the parties to respond to the notice, dismiss the pro-  
10          ceeding without prejudice; and

11           “(3) if the Copyright Claims Board receives no-  
12          tice that registration with respect to the work has  
13          been refused, the proceeding shall be dismissed with-  
14          out prejudice.

15          “(c) PRESUMPTION.—In a case in which a registra-  
16          tion certificate shows that registration with respect to a  
17          work was issued not later than 5 years after the date of  
18          the first publication of the work, the presumption under  
19          section 410(c) shall apply in a proceeding before the Copy-  
20          right Claims Board, in addition to relevant principles of  
21          law under this title.

22          “(d) REGULATIONS.—In order to ensure that actions  
23          before the Copyright Claims Board proceed in a timely  
24          manner, the Register of Copyrights shall establish regula-  
25          tions allowing the Copyright Office to make a decision,

1 on an expedited basis, to issue or deny copyright registra-  
2 tion for an unregistered work that is at issue before the  
3 Board.

4 **“§ 1506. Conduct of proceedings**

5 “(a) IN GENERAL.—

6 “(1) APPLICABLE LAW.—Proceedings of the  
7 Copyright Claims Board shall be conducted in ac-  
8 cordance with this chapter and regulations estab-  
9 lished by the Register of Copyrights under this chap-  
10 ter, in addition to relevant principles of law under  
11 this title.

12 “(2) CONFLICTING PRECEDENT.—If it appears  
13 that there may be conflicting judicial precedent on  
14 an issue of substantive copyright law that cannot be  
15 reconciled, the Copyright Claims Board shall follow  
16 the law of the Federal jurisdiction in which the ac-  
17 tion could have been brought if filed in a district  
18 court of the United States, or, if the action could  
19 have been brought in more than 1 such jurisdiction,  
20 the jurisdiction that the Copyright Claims Board de-  
21 termines has the most significant ties to the parties  
22 and conduct at issue.

23 “(b) RECORD.—The Copyright Claims Board shall  
24 maintain records documenting the proceedings before the  
25 Board.



1       “(c) CENTRALIZED PROCESS.—Proceedings before  
2 the Copyright Claims Board shall—

3               “(1) be conducted at the offices of the Copy-  
4 right Claims Board without the requirement of in-  
5 person appearances by parties or others; and

6               “(2) take place by means of written submis-  
7 sions, hearings, and conferences carried out through  
8 internet-based applications and other telecommuni-  
9 cations facilities, except that, in cases in which phys-  
10 ical or other nontestimonial evidence material to a  
11 proceeding cannot be furnished to the Copyright  
12 Claims Board through available telecommunications  
13 facilities, the Copyright Claims Board may make al-  
14 ternative arrangements for the submission of such  
15 evidence that do not prejudice any other party to the  
16 proceeding.

17       “(d) REPRESENTATION.—A party to a proceeding be-  
18 fore the Copyright Claims Board may be, but is not re-  
19 quired to be, represented by—

20               “(1) an attorney; or

21               “(2) a law student who is qualified under appli-  
22 cable law governing representation by law students  
23 of parties in legal proceedings and who provides  
24 such representation on a pro bono basis.

1       “(e) COMMENCEMENT OF PROCEEDING.—In order to  
2 commence a proceeding under this chapter, a claimant  
3 shall, subject to such additional requirements as may be  
4 prescribed in regulations established by the Register of  
5 Copyrights, file a claim with the Copyright Claims Board,  
6 that—

7               “(1) includes a statement of material facts in  
8 support of the claim;

9               “(2) is certified under subsection (y)(1); and

10              “(3) is accompanied by a filing fee in such  
11 amount as may be prescribed in regulations estab-  
12 lished by the Register of Copyrights.

13       “(f) REVIEW OF CLAIMS AND COUNTERCLAIMS.—

14              “(1) CLAIMS.—Upon the filing of a claim under  
15 subsection (e), the claim shall be reviewed by a  
16 Copyright Claims Attorney to ensure that the claim  
17 complies with this chapter and applicable regula-  
18 tions, subject to the following:

19                      “(A) If the claim is found to comply, the  
20 claimant shall be notified regarding that com-  
21 pliance and instructed to proceed with service of  
22 the claim under subsection (g).

23                      “(B) If the claim is found not to comply,  
24 the claimant shall be notified that the claim is  
25 deficient and be permitted to file an amended

1 claim not later than 30 days after the date on  
2 which the claimant receives the notice, without  
3 the requirement of an additional filing fee. If  
4 the claimant files a compliant claim within that  
5 30-day period, the claimant shall be so notified  
6 and be instructed to proceed with service of the  
7 claim. If the claim is refiled within that 30-day  
8 period and still fails to comply, the claimant  
9 shall again be notified that the claim is defi-  
10 cient and shall be provided a second oppor-  
11 tunity to amend the claim within 30 days after  
12 the date of that second notice, without the re-  
13 quirement of an additional filing fee. If the  
14 claim is refiled again within that second 30-day  
15 period and is compliant, the claimant shall be  
16 so notified and shall be instructed to proceed  
17 with service of the claim, but if the claim still  
18 fails to comply, upon confirmation of such non-  
19 compliance by a Copyright Claims Officer, the  
20 proceeding shall be dismissed without prejudice.  
21 The Copyright Claims Board shall also dismiss  
22 without prejudice any proceeding in which a  
23 compliant claim is not filed within the applica-  
24 ble 30-day period.

1           “(C)(i) Subject to clause (ii), for purposes  
2 of this paragraph, a claim against an online  
3 service provider for infringement by reason of  
4 the storage of or referral or linking to infring-  
5 ing material that may be subject to the limita-  
6 tions on liability set forth in subsection (b), (c),  
7 or (d) of section 512 shall be considered non-  
8 compliant unless the claimant affirms in the  
9 statement required under subsection (e)(1) of  
10 this section that the claimant has previously no-  
11 tified the service provider of the claimed in-  
12 fringement in accordance with subsection  
13 (b)(2)(E), (c)(3), or (d)(3) of section 512, as  
14 applicable, and the service provider failed to re-  
15 move or disable access to the material expedi-  
16 tiously upon the provision of such notice.

17           “(ii) If a claim is found to be noncompliant  
18 under clause (i), the Copyright Claims Board  
19 shall provide the claimant with information con-  
20 cerning the service of such a notice under the  
21 applicable provision of section 512.

22           “(2) COUNTERCLAIMS.—Upon the filing and  
23 service of a counterclaim, the counterclaim shall be  
24 reviewed by a Copyright Claims Attorney to ensure  
25 that the counterclaim complies with the provisions of

1 this chapter and applicable regulations. If the coun-  
2 terclaim is found not to comply, the counterclaimant  
3 and the other parties to the proceeding shall be noti-  
4 fied that the counterclaim is deficient, and the  
5 counterclaimant shall be permitted to file and serve  
6 an amended counterclaim within 30 days after the  
7 date of such notice. If the counterclaimant files and  
8 serves a compliant counterclaim within that 30-day  
9 period, the counterclaimant and such other parties  
10 shall be so notified. If the counterclaim is refiled and  
11 served within that 30-day period but still fails to  
12 comply, the counterclaimant and such other parties  
13 shall again be notified that the counterclaim is defi-  
14 cient, and the counterclaimant shall be provided a  
15 second opportunity to amend the counterclaim with-  
16 in 30 days after the date of the second notice. If the  
17 counterclaim is refiled and served again within that  
18 second 30-day period and is compliant, the counter-  
19 claimant and such other parties shall be so notified,  
20 but if the counterclaim still fails to comply, upon  
21 confirmation of such noncompliance by a Copyright  
22 Claims Officer, the counterclaim, but not the pro-  
23 ceeding, shall be dismissed without prejudice.

24 “(3) DISMISSAL OF UNSUITABILITY.—The  
25 Copyright Claims Board shall dismiss a claim or

1 counterclaim without prejudice if, upon reviewing  
2 the claim or counterclaim, or at any other time in  
3 the proceeding, the Copyright Claims Board con-  
4 cludes that the claim or counterclaim is unsuitable  
5 for determination by the Copyright Claims Board,  
6 including on account of any of the following:

7 “(A) The failure to join a necessary party.

8 “(B) The lack of an essential witness, evi-  
9 dence, or expert testimony.

10 “(C) The determination of a relevant issue  
11 of law or fact that could exceed either the num-  
12 ber of proceedings the Copyright Claims Board  
13 could reasonably administer or the subject mat-  
14 ter competence of the Copyright Claims Board.

15 “(g) SERVICE OF NOTICE AND CLAIMS.—In order to  
16 proceed with a claim against a respondent, a claimant  
17 shall, within 90 days after receiving notification under  
18 subsection (f) to proceed with service, file with the Copy-  
19 right Claims Board proof of service on the respondent. In  
20 order to effectuate service on a respondent, the claimant  
21 shall cause notice of the proceeding and a copy of the  
22 claim to be served on the respondent, either by personal  
23 service or pursuant to a waiver of personal service, as pre-  
24 scribed in regulations established by the Register of Copy-

1 rights. Such regulations shall include the following re-  
2 quirements:

3           “(1) The notice of the proceeding shall adhere  
4 to a prescribed form and shall set forth the nature  
5 of the Copyright Claims Board and proceeding, the  
6 right of the respondent to opt out, and the con-  
7 sequences of opting out and not opting out, includ-  
8 ing a prominent statement that, by not opting out  
9 within 60 days after receiving the notice, the re-  
10 spondent—

11                   “(A) loses the opportunity to have the dis-  
12 pute decided by a court created under article  
13 III of the Constitution of the United States;  
14 and

15                   “(B) waives the right to a jury trial re-  
16 garding the dispute.

17           “(2) The copy of the claim served on the re-  
18 spondent shall be the same as the claim that was  
19 filed with the Copyright Claims Board.

20           “(3) Personal service of a notice and claim may  
21 be effected by an individual who is not a party to  
22 the proceeding and is older than 18 years of age.

23           “(4) An individual, other than a minor or in-  
24 competent individual, may be served by—

1           “(A) complying with State law for serving  
2 a summons in an action brought in courts of  
3 general jurisdiction in the State where service is  
4 made;

5           “(B) delivering a copy of the notice and  
6 claim to the individual personally;

7           “(C) leaving a copy of the notice and claim  
8 at the individual’s dwelling or usual place of  
9 abode with someone of suitable age and discre-  
10 tion who resides there; or

11           “(D) delivering a copy of the notice and  
12 claim to an agent designated by the respondent  
13 to receive service of process or, if not so des-  
14 ignated, an agent authorized by appointment or  
15 by law to receive service of process.

16           “(5)(A) A corporation, partnership, or unincor-  
17 porated association that is subject to suit in courts  
18 of general jurisdiction under a common name shall  
19 be served by delivering a copy of the notice and  
20 claim to its service agent. If such service agent has  
21 not been designated, service shall be accomplished—

22           “(i) by complying with State law for serv-  
23 ing a summons in an action brought in courts  
24 of general jurisdiction in the State where serv-  
25 ice is made; or



1           “(ii) by delivering a copy of the notice and  
2           claim to an officer, a managing or general  
3           agent, or any other agent authorized by ap-  
4           pointment or by law to receive service of proc-  
5           ess in an action brought in courts of general ju-  
6           risdiction in the State where service is made  
7           and, if the agent is one authorized by statute  
8           and the statute so requires, by also mailing a  
9           copy of the notice and claim to the respondent.

10          “(B) A corporation, partnership or unincor-  
11          porated association that is subject to suit in courts  
12          of general jurisdiction under a common name may  
13          elect to designate a service agent to receive notice of  
14          a claim against it before the Copyright Claims  
15          Board by complying with requirements that the Reg-  
16          ister of Copyrights shall establish by regulation. The  
17          Register of Copyrights shall maintain a current di-  
18          rectory of service agents that is available to the pub-  
19          lic for inspection, including through the internet,  
20          and may require such corporations, partnerships,  
21          and unincorporated associations designating such  
22          service agents to pay a fee to cover the costs of  
23          maintaining the directory.

24          “(6) In order to request a waiver of personal  
25          service, the claimant may notify a respondent, by

1 first class mail or by other reasonable means, that  
2 a proceeding has been commenced, such notice to be  
3 made in accordance with regulations established by  
4 the Register of Copyrights, subject to the following:

5 “(A) Any such request shall be in writing,  
6 shall be addressed to the respondent, and shall  
7 be accompanied by a prescribed notice of the  
8 proceeding, a copy of the claim as filed with the  
9 Copyright Claims Board, a prescribed form for  
10 waiver of personal service, and a prepaid or  
11 other means of returning the form without cost.

12 “(B) The request shall state the date on  
13 which the request is sent, and shall provide the  
14 respondent a period of 30 days, beginning on  
15 the date on which the request is sent, to return  
16 the waiver form signed by the respondent. The  
17 signed waiver form shall, for purposes of this  
18 subsection, constitute acceptance and proof of  
19 service as of the date on which the waiver is  
20 signed.

21 “(7)(A) A respondent’s waiver of personal serv-  
22 ice shall not constitute a waiver of the respondent’s  
23 right to opt out of the proceeding.

24 “(B) A respondent who timely waives personal  
25 service under paragraph (6) and does not opt out of

1 the proceeding shall be permitted a period of 30  
2 days, in addition to the period otherwise permitted  
3 under the applicable procedures of the Copyright  
4 Claims Board, to submit a substantive response to  
5 the claim, including any defenses and counterclaims.

6 “(8) A minor or an incompetent individual may  
7 only be served by complying with State law for serv-  
8 ing a summons or like process on such an individual  
9 in an action brought in the courts of general juris-  
10 diction of the State where service is made.

11 “(9) Service of a claim and waiver of personal  
12 service may only be effected within the United  
13 States.

14 “(h) NOTIFICATION BY COPYRIGHT CLAIMS  
15 BOARD.—The Register of Copyrights shall establish regu-  
16 lations providing for a written notification to be sent by,  
17 or on behalf of, the Copyright Claims Board to notify the  
18 respondent of a pending proceeding against the respond-  
19 ent, as set forth in those regulations, which shall—

20 “(1) include information concerning the re-  
21 spondent’s right to opt out of the proceeding, the  
22 consequences of opting out and not opting out, and  
23 a prominent statement that, by not opting out with-  
24 in 60 days after the date of service under subsection  
25 (g), the respondent loses the opportunity to have the

1 dispute decided by a court created under article III  
2 of the Constitution of the United States and waives  
3 the right to a jury trial regarding the dispute; and

4 “(2) be in addition to, and separate and apart  
5 from, the notice requirements under subsection (g).

6 “(i) OPT-OUT PROCEDURE.—Upon being properly  
7 served with a notice and claim, a respondent who chooses  
8 to opt out of the proceeding shall have a period of 60 days,  
9 beginning on the date of service, in which to provide writ-  
10 ten notice of such choice to the Copyright Claims Board,  
11 in accordance with regulations established by the Register  
12 of Copyrights. If proof of service has been filed by the  
13 claimant and the respondent does not submit an opt-out  
14 notice to the Copyright Claims Board within that 60-day  
15 period, the proceeding shall be deemed an active pro-  
16 ceeding and the respondent shall be bound by the deter-  
17 mination in the proceeding to the extent provided under  
18 section 1507(a). If the respondent opts out of the pro-  
19 ceeding during that 60-day period, the proceeding shall  
20 be dismissed without prejudice, except that, in exceptional  
21 circumstances and upon written notice to the claimant, the  
22 Copyright Claims Board may extend that 60-day period  
23 in the interests of justice.

24 “(j) SERVICE OF OTHER DOCUMENTS.—Documents  
25 submitted or relied upon in a proceeding, other than the

1 notice and claim, shall be served in accordance with regu-  
2 lations established by the Register of Copyrights.

3 “(k) SCHEDULING.—Upon confirmation that a pro-  
4 ceeding has become an active proceeding, the Copyright  
5 Claims Board shall issue a schedule for the future conduct  
6 of the proceeding. A schedule issued by the Copyright  
7 Claims Board may be amended by the Copyright Claims  
8 Board in the interests of justice.

9 “(l) CONFERENCES.—One or more Copyright Claims  
10 Officers may hold a conference to address case manage-  
11 ment or discovery issues in a proceeding, which shall be  
12 noted upon the record of the proceeding and may be re-  
13 corded or transcribed.

14 “(m) PARTY SUBMISSIONS.—A proceeding of the  
15 Copyright Claims Board may not include any formal mo-  
16 tion practice, except that, subject to applicable regulations  
17 and procedures of the Copyright Claims Board—

18 “(1) the parties to the proceeding may make re-  
19 quests to the Copyright Claims Board to address  
20 case management and discovery matters, and submit  
21 responses thereto; and

22 “(2) the Copyright Claims Board may request  
23 or permit parties to make submissions addressing  
24 relevant questions of fact or law, or other matters,

1 including matters raised sua sponte by the Copy-  
2 right Claims Officers, and offer responses thereto.

3 “(n) DISCOVERY.—Discovery in a proceeding shall be  
4 limited to the production of relevant information and doc-  
5 uments, written interrogatories, and written requests for  
6 admission, as provided in regulations established by the  
7 Register of Copyrights, except that—

8 “(1) upon the request of a party, and for good  
9 cause shown, the Copyright Claims Board may ap-  
10 prove additional relevant discovery, on a limited  
11 basis, in particular matters, and may request spe-  
12 cific information and documents from participants in  
13 the proceeding and voluntary submissions from non-  
14 participants, consistent with the interests of justice;

15 “(2) upon the request of a party, and for good  
16 cause shown, the Copyright Claims Board may issue  
17 a protective order to limit the disclosure of docu-  
18 ments or testimony that contain confidential infor-  
19 mation; and

20 “(3) after providing notice and an opportunity  
21 to respond, and upon good cause shown, the Copy-  
22 right Claims Board may apply an adverse inference  
23 with respect to disputed facts against a party who  
24 has failed to timely provide discovery materials in

1 response to a proper request for materials that could  
2 be relevant to such facts.

3 “(o) EVIDENCE.—The Copyright Claims Board may  
4 consider the following types of evidence in a proceeding,  
5 and such evidence may be admitted without application  
6 of formal rules of evidence:

7 “(1) Documentary and other nontestimonial  
8 evidence that is relevant to the claims, counter-  
9 claims, or defenses in the proceeding.

10 “(2) Testimonial evidence, submitted under  
11 penalty of perjury in written form or in accordance  
12 with subsection (p), limited to statements of the par-  
13 ties and nonexpert witnesses, that is relevant to the  
14 claims, counterclaims, and defenses in a proceeding,  
15 except that, in exceptional cases, expert witness tes-  
16 timony or other types of testimony may be permitted  
17 by the Copyright Claims Board for good cause  
18 shown.

19 “(p) HEARINGS.—The Copyright Claims Board may  
20 conduct a hearing to receive oral presentations on issues  
21 of fact or law from parties and witnesses to a proceeding,  
22 including oral testimony, subject to the following:

23 “(1) Any such hearing shall be attended by not  
24 fewer than two of the Copyright Claims Officers.

1           “(2) The hearing shall be noted upon the record  
2 of the proceeding and, subject to paragraph (3), may  
3 be recorded or transcribed as deemed necessary by  
4 the Copyright Claims Board.

5           “(3) A recording or transcript of the hearing  
6 shall be made available to any Copyright Claims Of-  
7 ficer who is not in attendance.

8           “(q) VOLUNTARY DISMISSAL.—

9           “(1) BY CLAIMANT.—Upon the written request  
10 of a claimant that is received before a respondent  
11 files a response to the claim in a proceeding, the  
12 Copyright Claims Board shall dismiss the pro-  
13 ceeding, or a claim or respondent, as requested,  
14 without prejudice.

15           “(2) BY COUNTERCLAIMANT.—Upon written re-  
16 quest of a counterclaimant that is received before a  
17 claimant files a response to the counterclaim, the  
18 Copyright Claims Board shall dismiss the counter-  
19 claim, such dismissal to be without prejudice.

20           “(3) CLASS ACTIONS.—Any party in an active  
21 proceeding before the Copyright Claims Board who  
22 receives notice of a pending or putative class action,  
23 arising out of the same transaction or occurrence, in  
24 which that party is a class member may request in  
25 writing dismissal of the proceeding before the Board.



1 Upon notice to all claimants and counterclaimants,  
2 the Copyright Claims Board shall dismiss the pro-  
3 ceeding without prejudice.

4 “(r) SETTLEMENT.—

5 “(1) IN GENERAL.—At any time in an active  
6 proceeding, some or all of the parties may—

7 “(A) jointly request a conference with a  
8 Copyright Claims Officer for the purpose of fa-  
9 cilitating settlement discussions; or

10 “(B) submit to the Copyright Claims  
11 Board an agreement providing for settlement  
12 and dismissal of some or all of the claims and  
13 counterclaims in the proceeding.

14 “(2) ADDITIONAL REQUEST.—A submission  
15 under paragraph (1)(B) may include a request that  
16 the Copyright Claims Board adopt some or all of the  
17 terms of the parties’ settlement in a final determina-  
18 tion in the proceeding.

19 “(s) FACTUAL FINDINGS.—Subject to subsection  
20 (n)(3), the Copyright Claims Board shall make factual  
21 findings based upon a preponderance of the evidence.

22 “(t) DETERMINATIONS.—

23 “(1) NATURE AND CONTENTS.—A determina-  
24 tion rendered by the Copyright Claims Board in a  
25 proceeding shall—

1           “(A) be reached by a majority of the Copy-  
2 right Claims Board;

3           “(B) be in writing, and include an expla-  
4 nation of the factual and legal basis of the de-  
5 termination;

6           “(C) set forth any terms by which a re-  
7 spondent or counterclaim respondent has  
8 agreed to cease infringing activity under section  
9 1504(e)(2);

10           “(D) to the extent requested under sub-  
11 section (r)(2), set forth the terms of any settle-  
12 ment agreed to under subsection (r)(1); and

13           “(E) include a clear statement of all dam-  
14 ages and other relief awarded, including under  
15 subparagraphs (C) and (D).

16           “(2) DISSENT.—A Copyright Claims Officer  
17 who dissents from a decision contained in a deter-  
18 mination under paragraph (1) may append a state-  
19 ment setting forth the grounds for that dissent.

20           “(3) PUBLICATION.—Each final determination  
21 of the Copyright Claims Board shall be made avail-  
22 able on a publicly accessible website. The Register  
23 shall establish regulations with respect to the publi-  
24 cation of other records and information relating to  
25 such determinations, including the redaction of

1 records to protect confidential information that is  
2 the subject of a protective order under subsection  
3 (n)(2).

4 “(4) FREEDOM OF INFORMATION ACT.—All in-  
5 formation relating to proceedings of the Copyright  
6 Claims Board under this title is exempt from disclo-  
7 sure to the public under section 552(b)(3) of title 5,  
8 except for determinations, records, and information  
9 published under paragraph (3).

10 “(u) RESPONDENT’S DEFAULT.—If a proceeding has  
11 been deemed an active proceeding but the respondent has  
12 failed to appear or has ceased participating in the pro-  
13 ceeding, as demonstrated by the respondent’s failure,  
14 without justifiable cause, to meet one or more deadlines  
15 or requirements set forth in the schedule adopted by the  
16 Copyright Claims Board under subsection (k), the Copy-  
17 right Claims Board may enter a default determination, in-  
18 cluding the dismissal of any counterclaim asserted by the  
19 respondent, as follows and in accordance with such other  
20 requirements as the Register of Copyrights may establish  
21 by regulation:

22 “(1) The Copyright Claims Board shall require  
23 the claimant to submit relevant evidence and other  
24 information in support of the claimant’s claim and  
25 any asserted damages and, upon review of such evi-

1        dence and any other requested submissions from the  
2        claimant, shall determine whether the materials so  
3        submitted are sufficient to support a finding in favor  
4        of the claimant under applicable law and, if so, the  
5        appropriate relief and damages, if any, to be award-  
6        ed.

7            “(2) If the Copyright Claims Board makes an  
8        affirmative determination under paragraph (1), the  
9        Copyright Claims Board shall prepare a proposed  
10       default determination, and shall provide written no-  
11       tice to the respondent at all addresses, including  
12       email addresses, reflected in the records of the pro-  
13       ceeding before the Copyright Claims Board, of the  
14       pendency of a default determination by the Copy-  
15       right Claims Board and of the legal significance of  
16       such determination. Such notice shall be accom-  
17       panied by the proposed default determination and  
18       shall provide that the respondent has a period of 30  
19       days, beginning on the date of the notice, to submit  
20       any evidence or other information in opposition to  
21       the proposed default determination.

22            “(3) If the respondent responds to the notice  
23        provided under paragraph (2) within the 30-day pe-  
24        riod provided in such paragraph, the Copyright  
25        Claims Board shall consider respondent’s submis-

1 sions and, after allowing the other parties to address  
2 such submissions, maintain, or amend its proposed  
3 determination as appropriate, and the resulting de-  
4 termination shall not be a default determination.

5 “(4) If the respondent fails to respond to the  
6 notice provided under paragraph (2), the Copyright  
7 Claims Board shall proceed to issue the default de-  
8 termination as a final determination. Thereafter, the  
9 respondent may only challenge such determination to  
10 the extent permitted under section 1508(c), except  
11 that, before any additional proceedings are initiated  
12 under section 1508, the Copyright Claims Board  
13 may, in the interests of justice, vacate the default  
14 determination.

15 “(v) CLAIMANT’S FAILURE TO PROCEED.—

16 “(1) FAILURE TO COMPLETE SERVICE.—If a  
17 claimant fails to complete service on a respondent  
18 within the 90-day period required under subsection  
19 (g), the Copyright Claims Board shall dismiss that  
20 respondent from the proceeding without prejudice. If  
21 a claimant fails to complete service on all respon-  
22 dents within that 90-day period, the Copyright Claims  
23 Board shall dismiss the proceeding without preju-  
24 dice.

1           “(2) FAILURE TO PROSECUTE.—If a claimant  
2 fails to proceed in an active proceeding, as dem-  
3 onstrated by the claimant’s failure, without justifi-  
4 able cause, to meet one or more deadlines or require-  
5 ments set forth in the schedule adopted by the Copy-  
6 right Claims Board under subsection (k), the Copy-  
7 right Claims Board may, upon providing written no-  
8 tice to the claimant and a period of 30 days, begin-  
9 ning on the date of the notice, to respond to the no-  
10 tice, and after considering any such response, issue  
11 a determination dismissing the claimants’ claims,  
12 which shall include an award of attorneys’ fees and  
13 costs, if appropriate, under subsection (y)(2). There-  
14 after, the claimant may only challenge such deter-  
15 mination to the extent permitted under section  
16 1508(e), except that, before any additional pro-  
17 ceedings are initiated under section 1508, the Copy-  
18 right Claims Board may, in the interests of justice,  
19 vacate the determination of dismissal.

20           “(w) REQUEST FOR RECONSIDERATION.—A party  
21 may, within 30 days after the date on which the Copyright  
22 Claims Board issues a final determination in a proceeding  
23 under this chapter, submit a written request for reconsid-  
24 eration of, or an amendment to, such determination if the  
25 party identifies a clear error of law or fact material to

1 the outcome, or a technical mistake. After providing the  
2 other parties an opportunity to address such request, the  
3 Copyright Claims Board shall either deny the request or  
4 issue an amended final determination.

5       “(x) REVIEW BY REGISTER.—If the Copyright  
6 Claims Board denies a party a request for reconsideration  
7 of a final determination under subsection (w), that party  
8 may, within 30 days after the date of such denial, request  
9 review of the final determination by the Register of Copy-  
10 rights in accordance with regulations established by the  
11 Register. Such request shall be accompanied by a reason-  
12 able filing fee, as provided in such regulations. The review  
13 by the Register shall be limited to consideration of whether  
14 the Copyright Claims Board abused its discretion in deny-  
15 ing reconsideration of the determination. After providing  
16 the other parties an opportunity to address the request,  
17 the Register shall either deny the request for review, or  
18 remand the proceeding to the Copyright Claims Board for  
19 reconsideration of issues specified in the remand and for  
20 issuance of an amended final determination. Such amend-  
21 ed final determination shall not be subject to further con-  
22 sideration or review, other than under section 1508(c).

23       “(y) CONDUCT OF PARTIES AND ATTORNEYS.—

24               “(1) CERTIFICATION.—The Register of Copy-  
25 rights shall establish regulations requiring certifi-

1 cation of the accuracy and truthfulness of state-  
2 ments made by participants in proceedings before  
3 the Copyright Claims Board.

4 “(2) BAD FAITH CONDUCT.—Notwithstanding  
5 any other provision of law, in any proceeding in  
6 which a determination is rendered and it is estab-  
7 lished that a party pursued a claim, counterclaim, or  
8 defense for a harassing or other improper purpose,  
9 or without a reasonable basis in law or fact, then,  
10 unless inconsistent with the interests of justice, the  
11 Copyright Claims Board shall in such determination  
12 award reasonable attorneys’ fees and costs to any  
13 adversely affected party of in an amount of not more  
14 than \$5,000, except that—

15 “(A) if an adversely affected party ap-  
16 peared pro se in the proceeding, the award to  
17 that party shall be for costs only, in an amount  
18 of not more than \$2,500; and

19 “(B) in extraordinary circumstances, such  
20 as where a party has demonstrated a pattern or  
21 practice of bad faith conduct as described in  
22 this paragraph, the Copyright Claims Board  
23 may, in the interests of justice, award costs in  
24 excess of the limitations under this paragraph.



1           “(3) ADDITIONAL PENALTY.—If the Board  
2 finds that on more than one occasion within a 12-  
3 month period a party pursued a claim, counterclaim,  
4 or defense before the Copyright Claims Board for a  
5 harassing or other improper purpose, or without a  
6 reasonable basis in law or fact, that party shall be  
7 barred from initiating a claim before the Copyright  
8 Claims Board under this chapter for a period of 12  
9 months beginning on the date on which the Board  
10 makes such a finding. Any proceeding commenced  
11 by that party that is still pending before the Board  
12 when such a finding is made shall be dismissed with-  
13 out prejudice, except that if a proceeding has been  
14 deemed active under subsection (i), the proceeding  
15 shall be dismissed under this paragraph only if the  
16 respondent provides written consent thereto.

17           “(z) REGULATIONS FOR SMALLER CLAIMS.—The  
18 Register of Copyrights shall establish regulations to pro-  
19 vide for the consideration and determination, by at least  
20 one Copyright Claims Officer, of any claim under this  
21 chapter in which total damages sought do not exceed  
22 \$5,000 (exclusive of attorneys’ fees and costs). A deter-  
23 mination issued under this subsection shall have the same  
24 effect as a determination issued by the entire Copyright  
25 Claims Board.

1 **“§ 1507. Effect of proceeding**

2       “(a) DETERMINATION.—Subject to the reconsider-  
3 ation and review processes provided under subsections (w)  
4 and (x) of section 1506 and section 1508(c), the issuance  
5 of a final determination by the Copyright Claims Board  
6 in a proceeding, including a default determination or de-  
7 termination based on a failure to prosecute, shall, solely  
8 with respect to the parties to such determination, preclude  
9 relitigation before any court or tribunal, or before the  
10 Copyright Claims Board, of the claims and counterclaims  
11 asserted and finally determined by the Board, and may  
12 be relied upon for such purpose in a future action or pro-  
13 ceeding arising from the same specific activity or activi-  
14 ties, subject to the following:

15           “(1) A determination of the Copyright Claims  
16 Board shall not preclude litigation or relitigation as  
17 between the same or different parties before any  
18 court or tribunal, or the Copyright Claims Board, of  
19 the same or similar issues of fact or law in connec-  
20 tion with claims or counterclaims not asserted or not  
21 finally determined by the Copyright Claims Board.

22           “(2) A determination of ownership of a copy-  
23 righted work for purposes of resolving a matter be-  
24 fore the Copyright Claims Board may not be relied  
25 upon, and shall not have any preclusive effect, in

1 any other action or proceeding before any court or  
2 tribunal, including the Copyright Claims Board.

3 “(3) Except to the extent permitted under this  
4 subsection and section 1508, any determination of  
5 the Copyright Claims Board may not be cited or re-  
6 lied upon as legal precedent in any other action or  
7 proceeding before any court or tribunal, including  
8 the Copyright Claims Board.

9 “(b) CLASS ACTIONS NOT AFFECTED.—

10 “(1) IN GENERAL.—A proceeding before the  
11 Copyright Claims Board shall not have any effect on  
12 a class action proceeding in a district court of the  
13 United States, and section 1509(a) shall not apply  
14 to a class action proceeding in a district court of the  
15 United States.

16 “(2) NOTICE OF CLASS ACTION.—Any party to  
17 an active proceeding before the Copyright Claims  
18 Board who receives notice of a pending class action,  
19 arising out of the same transaction or occurrence as  
20 the proceeding before the Copyright Claims Board,  
21 in which the party is a class member shall either—

22 “(A) opt out of the class action, in accord-  
23 ance with regulations established by the Reg-  
24 ister of Copyrights; or

1           “(B) seek dismissal under section  
2           1506(q)(3) of the proceeding before the Copy-  
3           right Claims Board.

4           “(c) OTHER MATERIALS IN PROCEEDING.—Except  
5 as permitted under this section and section 1508, a sub-  
6 mission or statement of a party or witness made in connec-  
7 tion with a proceeding before the Copyright Claims Board,  
8 including a proceeding that is dismissed, may not be cited  
9 or relied upon in, or serve as the basis of, any action or  
10 proceeding concerning rights or limitations on rights  
11 under this title before any court or tribunal, including the  
12 Copyright Claims Board.

13           “(d) APPLICABILITY OF SECTION 512(g).—A claim  
14 or counterclaim before the Copyright Claims Board that  
15 is brought under subsection (c)(1) or (c)(4) of section  
16 1504, or brought under subsection (c)(6) of section 1504  
17 and that relates to a claim under subsection (c)(1) or  
18 (c)(4) of such section, qualifies as an action seeking an  
19 order to restrain a subscriber from engaging in infringing  
20 activity under section 512(g)(2)(C) if—

21           “(1) notice of the commencement of the Copy-  
22 right Claims Board proceeding is provided by the  
23 claimant to the service provider’s designated agent  
24 before the service provider replaces the material fol-

1       lowing receipt of a counter notification under section  
2       512(g); and

3               “(2) the claim brought alleges infringement of  
4       the material identified in the notification of claimed  
5       infringement under section 512(c)(1)(C).

6       “(e) FAILURE TO ASSERT COUNTERCLAIM.—The  
7       failure or inability to assert a counterclaim in a proceeding  
8       before the Copyright Claims Board shall not preclude the  
9       assertion of that counterclaim in a subsequent court action  
10      or proceeding before the Copyright Claims Board.

11      “(f) OPT-OUT OR DISMISSAL OF PARTY.—If a party  
12      has timely opted out of a proceeding under section 1506(i)  
13      or is dismissed from a proceeding before the Copyright  
14      Claims Board issues a final determination in the pro-  
15      ceeding, the determination shall not be binding upon and  
16      shall have no preclusive effect with respect to that party.

17      **“§ 1508. Review and confirmation by district court**

18      “(a) IN GENERAL.—In any proceeding in which a  
19      party has failed to pay damages, or has failed otherwise  
20      to comply with the relief, awarded in a final determination  
21      of the Copyright Claims Board, including a default deter-  
22      mination or a determination based on a failure to pros-  
23      ecute, the aggrieved party may, not later than 1 year after  
24      the date on which the final determination is issued, any  
25      reconsideration by the Copyright Claims Board or review

1 by the Register of Copyrights is resolved, or an amended  
2 final determination is issued, whichever occurs last, apply  
3 to the United States District Court for the District of Co-  
4 lumbia or any other appropriate district court of the  
5 United States for an order confirming the relief awarded  
6 in the final determination and reducing such award to  
7 judgment. The court shall grant such order and direct  
8 entry of judgment unless the determination is or has been  
9 vacated, modified, or corrected under subsection (c). If the  
10 United States District Court for the District of Columbia  
11 or other district court of the United States, as the case  
12 may be, issues an order confirming the relief awarded by  
13 the Copyright Claims Board, the court shall impose on the  
14 party who failed to pay damages or otherwise comply with  
15 the relief, the reasonable expenses required to secure such  
16 order, including attorneys' fees, that were incurred by the  
17 aggrieved party.

18       “(b) FILING PROCEDURES.—

19               “(1) APPLICATION TO CONFIRM DETERMINA-  
20       TION.—Notice of the application under subsection  
21       (a) for confirmation of a determination of the Copy-  
22       right Claims Board and entry of judgment shall be  
23       provided to all parties to the proceeding before the  
24       Copyright Claims Board that resulted in the deter-  
25       mination, in accordance with the procedures applica-

1 ble to service of a motion in the district court of the  
2 United States where the application is made.

3 “(2) CONTENTS OF APPLICATION.—The appli-  
4 cation shall include the following:

5 “(A) A certified copy of the final or  
6 amended final determination of the Copyright  
7 Claims Board, as reflected in the records of the  
8 Copyright Claims Board, following any process  
9 of reconsideration or review by the Register of  
10 Copyrights, to be confirmed and rendered to  
11 judgment.

12 “(B) A declaration by the applicant, under  
13 penalty of perjury—

14 “(i) that the copy is a true and cor-  
15 rect copy of such determination;

16 “(ii) stating the date it was issued;

17 “(iii) stating the basis for the chal-  
18 lenge under subsection (c)(1); and

19 “(iv) stating whether the applicant is  
20 aware of any other proceedings before the  
21 court concerning the same determination  
22 of the Copyright Claims Board.

23 “(c) CHALLENGES TO THE DETERMINATION.—

24 “(1) BASES FOR CHALLENGE.—Not later than  
25 90 days after the date on which Copyright Claims

1 Board issues a final or amended final determination  
2 in a proceeding, or not later than 90 days after the  
3 date on which the Register of Copyrights completes  
4 any process of reconsideration or review of the deter-  
5 mination, whichever occurs later, a party may seek  
6 a court order vacating, modifying, or correcting the  
7 determination of the Copyright Claims Board in the  
8 following cases:

9 “(A) If the determination was issued as a  
10 result of fraud, corruption, misrepresentation,  
11 or other misconduct.

12 “(B) If the Copyright Claims Board ex-  
13 ceeded its authority or failed to render a final  
14 determination concerning the subject matter at  
15 issue.

16 “(C) In the case of a default determination  
17 or determination based on a failure to pros-  
18 ecute, if it is established that the default or fail-  
19 ure was due to excusable neglect.

20 “(2) PROCEDURE TO CHALLENGE.—

21 “(A) NOTICE OF APPLICATION.—Notice of  
22 the application to challenge a determination of  
23 the Copyright Claims Board shall be provided  
24 to all parties to the proceeding before the Copy-  
25 right Claims Board, in accordance with the pro-



1           cedures applicable to service of a motion in the  
2           court where the application is made.

3           “(B) STAYING OF PROCEEDINGS.—For  
4           purposes of an application under this sub-  
5           section, any judge who is authorized to issue an  
6           order to stay the proceedings in an any other  
7           action brought in the same court may issue an  
8           order, to be served with the notice of applica-  
9           tion, staying proceedings to enforce the award  
10          while the challenge is pending.

11   **“§ 1509. Relationship to other district court actions**

12          “(a) STAY OF DISTRICT COURT PROCEEDINGS.—  
13       Subject to section 1507(b), a district court of the United  
14       States shall issue a stay of proceedings or such other relief  
15       as the court determines appropriate with respect to any  
16       claim brought before the court that is already the subject  
17       of a pending or active proceeding before the Copyright  
18       Claims Board.

19          “(b) ALTERNATIVE DISPUTE RESOLUTION PROC-  
20       ESS.—A proceeding before the Copyright Claims Board  
21       under this chapter shall qualify as an alternative dispute  
22       resolution process under section 651 of title 28 for pur-  
23       poses of referral of eligible cases by district courts of the  
24       United States upon the consent of the parties.

1 **“§ 1510. Implementation by Copyright Office**

2 “(a) REGULATIONS.—

3 “(1) IMPLEMENTATION GENERALLY.—The Reg-  
4 ister of Copyrights shall establish regulations to  
5 carry out this chapter. Such regulations shall include  
6 the fees prescribed under subsections (e) and (x) of  
7 section 1506. The authority to issue such fees shall  
8 not limit the authority of the Register of Copyrights  
9 to establish fees for services under section 708. All  
10 fees received by the Copyright Office in connection  
11 with the activities under this chapter shall be depos-  
12 ited by the Register of Copyrights and credited to  
13 the appropriations for necessary expenses of the Of-  
14 fice in accordance with section 708(d). In estab-  
15 lishing regulations under this subsection, the Reg-  
16 ister of Copyrights shall provide for the efficient ad-  
17 ministration of the Copyright Claims Board, and for  
18 the ability of the Copyright Claims Board to timely  
19 complete proceedings instituted under this chapter,  
20 including by implementing mechanisms to prevent  
21 harassing or improper use of the Copyright Claims  
22 Board by any party.

23 “(2) LIMITS ON MONETARY RELIEF.—

24 “(A) IN GENERAL.—Subject to subpara-  
25 graph (B), the Register of Copyrights may, in  
26 order to further the goals of the Copyright

1 Claims Board, conduct a rulemaking to adjust  
2 the limits on monetary recovery or attorneys'  
3 fees and costs that may be awarded under this  
4 chapter.

5 “(B) EFFECTIVE DATE OF ADJUST-  
6 MENT.—Any rule under subparagraph (A) that  
7 makes an adjustment shall take effect at the  
8 end of the 120-day period beginning on the  
9 date on which the Register of Copyrights sub-  
10 mits the rule to Congress and only if Congress  
11 does not, during that 120-day period, enact a  
12 law that provides in substance that Congress  
13 does not approve the rule.

14 “(b) NECESSARY FACILITIES.—Subject to applicable  
15 law, the Register of Copyrights may retain outside vendors  
16 to establish internet-based, teleconferencing, and other fa-  
17 cilities required to operate the Copyright Claims Board.

18 “(c) FEES.—Any filing fees, including the fee to com-  
19 mence a proceeding under section 1506(e), shall be pre-  
20 scribed in regulations established by the Register of Copy-  
21 rights. The sum total of such filing fees shall be in an  
22 amount of at least \$100, may not exceed the cost of filing  
23 an action in a district court of the United States, and shall  
24 be fixed in amounts that further the goals of the Copyright  
25 Claims Board.

1 **“§ 1511. Funding**

2       “There are authorized to be appropriated such sums  
3 as may be necessary to pay the costs incurred by the Copy-  
4 right Office under this chapter that are not covered by  
5 fees collected for services rendered under this chapter, in-  
6 cluding the costs of establishing and maintaining the  
7 Copyright Claims Board and its facilities.”.

8       (b) CLERICAL AMENDMENT.—The table of chapters  
9 for title 17, United States Code, is amended by adding  
10 after the item relating to chapter 14 the following:

**“15. Copyright Small Claims ..... 1501”.**

11 **SEC. 3. IMPLEMENTATION.**

12       Not later 1 year after the date of enactment of this  
13 Act, the Copyright Claims Board established under section  
14 1502 of title 17, United States Code, as added by section  
15 2 of this Act, shall begin operations.

16 **SEC. 4. STUDY.**

17       Not later than 3 years after the date on which Copy-  
18 right Claims Board issues the first determination of the  
19 Copyright Claims Board under chapter 15 of title 17,  
20 United States Code, as added by section 2 of this Act,  
21 the Register of Copyrights shall conduct, and report to  
22 Congress on, a study that addresses the following:

23           (1) The use and efficacy of the Copyright  
24       Claims Board in resolving copyright claims, includ-

1       ing the number of proceedings the Copyright Claims  
2       Board could reasonably administer.

3               (2) Whether adjustments to the authority of the  
4       Copyright Claims Board are necessary or advisable,  
5       including with respect to—

6                       (A) eligible claims, such as claims under  
7                       section 1202 of title 17, United States Code;  
8                       and

9                       (B) works and applicable damages limita-  
10                      tions.

11               (3) Whether greater allowance should be made  
12       to permit awards of attorneys' fees and costs to pre-  
13       vailing parties, including potential limitations on  
14       such awards.

15               (4) Potential mechanisms to assist copyright  
16       owners with small claims in ascertaining the identity  
17       and location of unknown online infringers.

18               (5) Whether the Copyright Claims Board  
19       should be expanded to offer mediation or other non-  
20       binding alternative dispute resolution services to in-  
21       terested parties.

22               (6) Such other matters as the Register of Copy-  
23       rights believes may be pertinent concerning the  
24       Copyright Claims Board.

1 **SEC. 5. SEVERABILITY.**

2       If any provision of this Act, an amendment made by  
3 this Act, or the application of such provision or amend-  
4 ment to any person or circumstance is held to be unconsti-  
5 tutional, the remainder of this Act and the amendments  
6 made by this Act, and the application of the provision or  
7 the amendment to any other person or circumstance, shall  
8 not be affected.



Calendar No. 206

116<sup>TH</sup> CONGRESS  
1<sup>ST</sup> Session

**S. 1273**

[Report No. 116-105]

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**A BILL**

To amend title 17, United States Code, to establish an alternative dispute resolution program for copyright small claims, and for other purposes.

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SEPTEMBER 12, 2019

Reported without amendment