#### 105TH CONGRESS 2D SESSION

# H. R. 3210

To amend title 17, United States Code, to reform the copyright law with respect to satellite retransmissions of broadcast signals, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

February 12, 1998

Mr. Coble introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To amend title 17, United States Code, to reform the copyright law with respect to satellite retransmissions of broadcast signals, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Copyright Compulsory
- 5 License Improvement Act".

1	SEC. 2. SECONDARY TRANSMISSIONS BY SATELLITE CAR-
2	RIERS.
3	Section 119 of title 17, United States Code, is
4	amended—
5	(1) by amending the section heading to read as
6	follows:
7	"§ 119. Limitations on exclusive rights: Secondary
8	transmissions by satellite carriers";
9	and
10	(2) by striking subsection (a) and inserting the
11	following:
12	"(a) Secondary Transmissions by Satellite
13	CARRIERS FOR PRIVATE HOME VIEWING.—
14	"(1) Secondary transmissions of distant
15	AND LOCAL BROADCAST SIGNALS SUBJECT TO STAT-
16	UTORY LICENSING.—Subject to the provisions of
17	subsections (b) and (c) of this section and section
18	114(d), a secondary transmission of a primary
19	transmission made by a television broadcast station
20	licensed by the Federal Communications Commission
21	or by the Public Broadcasting Service satellite feed
22	and embodying a performance or display of a work
23	shall be subject to statutory licensing under this sec-
24	tion if—
25	"(A) the secondary transmission is permis-
26	sible under the rules, regulations, and author-

1	izations of the Federal Communications Com-
2	mission and is made by a satellite carrier to the
3	public for private home viewing; and
4	"(B) the carrier makes a direct or indirect
5	charge for each retransmission service to each
6	household receiving the secondary transmission
7	or to a distributor that has contracted with the
8	carrier for direct or indirect delivery of the sec-
9	ondary transmission to the public for private
10	home viewing.
11	"(2) Submission of subscriber lists to
12	TELEVISION BROADCAST STATIONS.—
13	"(A) Initial lists.—A satellite carrier
14	that makes secondary transmissions of a pri-
15	mary transmission of a television broadcast sta-
16	tion pursuant to paragraph (1) shall, within 90
17	days after commencing such secondary trans-
18	missions, submit to that television broadcast
19	station—
20	"(i) a list identifying all subscribers
21	within the designated market area of that
22	television broadcast station to whom the
23	satellite carrier has made such secondary
24	transmissions; and

1	"(ii) a list of all television broadcast
2	stations whose primary transmissions have
3	been transmitted by the satellite carrier to
4	those subscribers during that 90-day pe-
5	riod.
6	"(B) Subsequent lists.—After the sub-
7	mission of the lists under subparagraph (A),
8	the satellite carrier shall, on the 15th day of
9	each month, submit to each television broadcast
10	station—
11	"(i) a list, which shall be dated, that
12	identifies the name of any subscriber de-
13	scribed in subparagraph (A) who has been
14	added or dropped since the last submission
15	under this paragraph; and
16	"(ii) a list of all television broadcast
17	stations whose primary transmissions have
18	been added or dropped by the satellite car-
19	rier since the last submission under this
20	paragraph
21	"(C) Identifying information.—(i)
22	Each list of subscribers under this paragraph
23	shall include the name of each subscriber, to-
24	gether with the subscriber's home address,
25	which shall include the street address or rural

route as the case may be, city, county, State, and zip code and, if different from the subscriber's home address, the location of the subscriber's satellite receiving dish to which the secondary transmissions are made, identified by street address or rural route as the case may be, city, county, State, and zip code.

- "(ii) Each list of television broadcast stations under this paragraph shall include the station's call letters and community of license.
- "(iii) Subscriber information submitted under this paragraph may be used only for purposes of monitoring compliance by the satellite carrier with this section.
- "(iv) The requirements of this paragraph shall apply to a satellite carrier only if the television broadcast station to which the submissions are to be made places on file with the Register of Copyrights a document identifying the name and address of the person to whom such submissions are to be made. The Register shall maintain for public inspection a file of all such documents.
- "(3) Penalties for noncompliance with accounting and royalty requirements.—Not-

withstanding the provisions of paragraph (1), the willful or repeated secondary transmission to the public by a satellite carrier of a primary transmission made by a television broadcast station licensed by the Federal Communications Commission or by the Public Broadcasting Service satellite feed and embodying a performance or display of a work is actionable as an act of infringement under section 501, and is fully subject to the remedies provided by sections 502 through 506 and 509, if the satellite carrier has not deposited the statement of account and royalties fees required by subsection (b), or has failed to make the submissions to networks required by paragraph (2).

"(4) Penalties for willful alterations of programming.—Notwithstanding the provisions of paragraph (1), the secondary transmission to the public by a satellite carrier of a primary transmission made by a television broadcast station licensed by the Federal Communications Commission or by the Public Broadcasting Service satellite feed and embodying a performance or display of a work is actionable as an act of infringement under section 501, and is fully subject to the remedies provided by section 502 through 506 and sections 509 and 510,

if the content of the particular program in which the performance or display is embodied, or any commercial advertising or station announcement transmitted by the primary transmitter during, or immediately before or after, the transmission of such program, is in any way willfully altered by the satellite carrier through changes, deletions, or additions, or is combined with programming from any other broadcast signal.

"(5) Penalties for discrimination against Distributor.—Notwithstanding the provisions of paragraph (1), the willful or repeated secondary transmission to the public by a satellite carrier of a primary transmission made by a television broadcast station licensed by the Federal Communications Commission or by the Public Broadcasting Service satellite feed and embodying the performance or display of a work is actionable as an act of infringement under section 501, and is fully subject to the remedies provided by sections 502 through 506 and 509, if the satellite carrier unlawfully discriminates against a distributor.

"(6) LICENSE LIMITED TO SECONDARY TRANS-MISSIONS TO HOUSEHOLDS IN THE UNITED STATES.—The statutory license created by this sec-

1	tion shall apply only to secondary transmissions to
2	households located in the United States.".
3	SEC. 3. STATUTORY LICENSE FOR SATELLITE CARRIERS.
4	Section 119 of title 17, United States Code, is
5	amended by striking subsection (b) and inserting the fol-
6	lowing:
7	"(b) Statutory License for Secondary Trans-
8	MISSIONS FOR PRIVATE HOME VIEWING.—
9	"(1) Deposit of accounts and fees with
10	REGISTER OF COPYRIGHTS.—A satellite carrier
11	whose secondary transmissions are subject to statu-
12	tory licensing under subsection (a) shall, on a semi-
13	annual basis, deposit with the Register of Copy-
14	rights, in accordance with requirements that the
15	Register shall prescribe by regulation—
16	"(A) a statement of account, covering the
17	preceding 6-month period, specifying the names
18	and locations of all television broadcast stations
19	whose signals were retransmitted, and listing
20	the Public Broadcasting Service satellite feed, if
21	carried, at any time during that period, to sub-
22	scribers for private home viewing, the total
23	number of subscribers that received such re-

transmissions, and other such data as the Reg-

ister of Copyrights may from time to time prescribe by regulation; and

"(B) a royalty fee for that 6-month period for each television broadcast station whose primary transmission was retransmitted beyond the local market of the station, and for the Public Broadcasting Service satellite feed, if carried, computed by multiplying the total number of subscribers receiving the secondary transmission, and the number of subscribers receiving a secondary transmission of the Public Broadcasting Service satellite feed, during each calendar month by the rate in effect for television broadcast stations on the day before the effective date of the Copyright Compulsory License Improvement Act.

"(2) Investment of fees.—The Register of Copyrights shall receive all fees deposited under this section and, after deducting the reasonable costs incurred by the Copyright Office under this section (other than the costs deducted under paragraph (4)), shall deposit the balance in the Treasury of the United States, in such manner as the Secretary of the Treasury directs. All funds held by the Secretary of the Treasury shall be invested in interest-bearing

securities of the United States for later distribution with interest by the Copyright Royalty Adjudication Board as provided in this title. The Register may, four or more years after the close of any calendar year, close out the account for royalty payments made under this section for that calendar year (including payments made under this section as in effect before the effective date of the Copyright Compulsory License Improvement Act), and may treat any funds remaining in such account and any subsequent deposits that would otherwise be attributable to that calendar year as attributable to the calendar year in which the account is closed.

"(3) Persons to whom fees are distributed.—The royalty fees deposited under paragraph (2) shall, in accordance with the procedures provided in paragraph (4), be distributed to those copyright owners whose works were included in a secondary transmission for private home viewing made by a satellite carrier during the applicable 6-month accounting period and who file a claim with the Librarian of Congress under paragraph (4).

"(4) PROCEDURES FOR DISTRIBUTION.—The royalty fees deposited under paragraph (2) shall be

distributed in accordance with the following procedures:

"(A) FILING OF CLAIMS FOR FEES.—During the month of July in each year, each person claiming to be entitled to statutory license fees for secondary transmissions for private home viewing shall file a claim with the Copyright Royalty Adjudication Board, in accordance with requirements that the Board shall prescribe by regulation. For purposes of this paragraph, any claimants may agree among themselves as to the proportionate division of statutory license fees among them, may lump their claims together and file them jointly or as a single claim, or may designate a common agent to receive payment on their behalf.

"(B) Determination of controversy; Distributions.—After the first day of August of each year, the Copyright Royalty Adjudication Board shall determine whether there exists a controversy concerning the distribution of royalty fees. If the Board determines that no such controversy exists, the Board shall, after deducting reasonable administrative costs under this paragraph, distribute such fees to the copy-

right owners entitled to receive them, or to their
designated agents. If the Board finds the existence of a controversy, the Board shall, pursuant
to chapter 8 of this title, conduct a proceeding
to determine the distribution of royalty fees.

"(C) WITHHOLDING OF FEES DURING CONTROVERSY.—During the pendency of any proceeding under this subsection, the Copyright Royalty Adjudication Board shall withhold from distribution an amount sufficient to satisfy all claims with respect to which a controversy exists, but shall have discretion to proceed to distribute any amounts that are not in controversy."

#### 15 SEC. 4. DEFINITIONS.

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- Section 119 of title 17, United States Code, is 17 amended by striking subsection (d) and inserting the fol-18 lowing:
- 19 "(d) Definitions.—As used in this section—
- "(1) Designated market area' has the meaning given that term in section 337(g) of the Communications Act of 1934.
- 24 "(2) DISTRIBUTOR.—The term 'distributor' 25 means an entity which contracts to distribute sec-

- ondary transmissions from a satellite carrier and, either as a single channel or in a package with other
  programming, provides the secondary transmission
  either directly to individual subscribers for private
  home viewing or indirectly through other program
  distribution entities.
  - "(3) LOCAL MARKET.—The 'local market' for a television broadcast station has the meaning given that term in section 337(g) of the Communications Act of 1934.
    - "(4) Primary transmission.—The term 'primary transmission' has the meaning given that term in section 111(f) of this title.
    - "(5) Private home viewing.—The term 'private home viewing' means the viewing, for private use in a household by means of satellite reception equipment which is operated by an individual in that household and which serves only such household, of a secondary transmission delivered by a satellite carrier of a primary transmission of a television station licensed by the Federal Communications Commission or of the Public Broadcasting Service satellite feed.
    - "(6) Public broadcasting service sat-Ellite feed.—The term 'Public Broadcasting Service satellite feed' means the national satellite

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feed distributed by the Public Broadcasting Service (other than the transmissions that may not be encrypted under section 705(c) of the Communications Act of 1934), consisting of educational and informational programming intended for private home viewing, to which the Public Broadcasting Service has obtained national terrestrial broadcast rights.

"(7) SATELLITE CARRIER.—The term 'satellite carrier' means an entity that uses the facilities of a satellite or satellite service licensed by the Federal Communications Commission, and operates in the Fixed-Satellite Service under part 25 of title 47, Code of Federal Regulations (as in effect on February 1, 1998), or the Direct Broadcast Satellite Service under part 100 of title 47, Code of Federal Regulations (as in effect on February 1, 1998), to establish and operate a channel of communications for point-to-multipoint distribution of television station signals, and that owns or leases a capacity or service on a satellite in order to provide such pointto-multipoint distribution, except to the extent that such entity provides such distribution pursuant to tariff under the Communications Act of 1934, other than for private home viewing.

- 1 "(8) SECONDARY TRANSMISSION.—The term 2 "secondary transmission' means the further trans-3 mitting of a primary transmission simultaneously 4 with the primary transmission.
- 5 "(9) SUBSCRIBER.—The term 'subscriber'
  6 means an individual who receives a secondary trans7 mission service for private home viewing by means
  8 of a secondary transmission from a satellite carrier
  9 and pays a fee for the service, directly or indirectly,
  10 to the satellite carrier or to a distributor.
- 11 "(10) TELEVISION BROADCAST STATION.—The 12 term 'television broadcast station' means an over-13 the-air, commercial or noncommercial television 14 broadcast station licensed by the Federal Commu-15 nications Commission under subpart E of part 73 of 16 title 47, Code of Federal Regulations.".

## 17 SEC. 5. EXCLUSIVITY OF SECTION 119 OF TITLE 17, UNITED

- 18 STATES CODE.
- 19 Section 119 of title 17, United States Code, is
- 20 amended by adding at the end the following:
- 21 "(e) Exclusivity for This Section With Re-
- 22 SPECT TO SECONDARY TRANSMISSIONS OF TELEVISION
- 23 Stations by Satellite to Members of the Pub-
- 24 LIC.—No provision of section 111 of this title or any other
- 25 law (other than this section) shall be construed to contain

- 1 any authorization, exemption, or license through which
- 2 secondary transmissions by satellite carriers for private
- 3 home viewing of programming contained in a primary
- 4 transmission may be made without obtaining the consent
- 5 of the copyright owner.".
- 6 SEC. 6. CONFORMING AMENDMENT.
- 7 The table of contents for chapter 1 of title 17, United
- 8 States Code, is amended by striking the item relating to
- 9 section 119 and inserting the following:
  - "119. Limitations on exclusive rights: Secondary transmissions by satellite carriers.".
- 10 SEC. 7. COPYRIGHT ROYALTY ADJUDICATION BOARD.
- 11 (a) Establishment and Functions.—Chapter 8
- 12 of title 17, United States Code, is amended to read as
- 13 follows:

### 14 **"CHAPTER 8—COPYRIGHT ROYALTY**

## 15 **ADJUDICATION BOARD**

<sup>&</sup>quot;Sec.

<sup>&</sup>quot;801. Copyright Royalty Adjudication Board: establishment.

<sup>&</sup>quot;802. Membership and qualifications of the Board.

<sup>&</sup>quot;803. Selection of administrative copyright judges.

<sup>&</sup>quot;804. Independence of the Board.

<sup>&</sup>quot;805. Removal and sanction of administrative copyright judges.

<sup>&</sup>quot;806. Functions.

<sup>&</sup>quot;807. Factors for determining royalty fees.

<sup>&</sup>quot;808. Institution of proceedings.

<sup>&</sup>quot;809. Conduct of proceedings.

<sup>&</sup>quot;810. Judicial review.

<sup>&</sup>quot;811. Administrative matters.

1	"§801. Copyright Royalty Adjudication Board: estab-
2	lishment
3	"There is hereby established within the Copyright Of-
4	fice the Copyright Royalty Adjudication Board (herein-
5	after referred to in this chapter as the 'Board').
6	"§ 802. Membership and qualifications of the Board
7	"(a) Membership.—The Board shall consist of one
8	full-time chief administrative copyright judge, and such
9	part-time administrative copyright judges as the Librarian
10	of Congress, upon the recommendation of the Register of
11	Copyrights, finds necessary to conduct the business of the
12	Board in a timely manner. At no time shall the number
13	of authorized administrative copyright judges be less than
14	three or more than five.
15	"(b) Qualifications.—
16	"(1) Chief administrative copyright
17	JUDGE.—The chief administrative copyright judge
18	shall be an attorney with 10 or more years of legal
19	practice with demonstrated experience in administra-
20	tive hearings or court trials and demonstrated
21	knowledge of copyright law.
22	"(2) Other administrative copyright
23	JUDGES.—Each administrative copyright judge,
24	other than the chief administrative copyright judge,

shall be an individual with expertise in the business

- 1 and economics of industries affected by the actions
- 2 taken by the Board to carry out its functions.
- 3 "(c) Terms.—(1) The term of each administrative
- 4 copyright judge (including the chief administrative copy-
- 5 right judge) shall be 5 years, except that, of the first ad-
- 6 ministrative copyright judges appointed, the Librarian of
- 7 Congress, upon the recommendation of the Register of
- 8 Copyrights, shall appoint all but one of them to lesser
- 9 terms to establish a staggering of terms such that in any
- 10 calendar year no more than one term is due to expire.
- 11 "(2) The term of each administrative copyright judge
- 12 (including the chief administrative copyright judge) shall
- 13 begin when the term of the predecessor of that member
- 14 ends. An individual appointed to fill the vacancy occurring
- 15 before the expiration of the term for which the predecessor
- 16 of that individual was appointed shall be appointed for the
- 17 remainder of that term. When the term of office of a mem-
- 18 ber ends, the member may continue to serve until a succes-
- 19 sor is selected.
- 20 "(d) Compensation.—The compensation of the ad-
- 21 ministrative copyright judges shall be governed solely by
- 22 the provisions of section 5376 of title 5 and such regula-
- 23 tions as the Librarian of Congress may adopt that are not
- 24 inconsistent with that section. The compensation of the
- 25 administrative copyright judges shall not be subject to any

- 1 regulations adopted by the Office of Personnel Manage-
- 2 ment pursuant to its authority under section 5376(b)(1)
- 3 of title 5.

#### 4 "§ 803. Selection of administrative copyright judges

- 5 "(a) Selection.—(1) The Librarian of Congress,
- 6 upon the recommendation of the Register of Copyrights,
- 7 shall select the administrative copyright judges (including
- 8 the chief administrative copyright judge) among individ-
- 9 uals found qualified under section 802(b) and free of any
- 10 financial conflict of interest under section 805(a).
- 11 "(2) Administrative copyright judges previously se-
- 12 lected by the Librarian of Congress may be selected to
- 13 serve additional terms. There shall be no limit on the num-
- 14 ber of terms any individual may serve.
- 15 "(b) Effect of Vacancy.—If any vacancy should
- 16 occur among the administrative copyright judges, the Li-
- 17 brarian of Congress shall act expeditiously to fill the va-
- 18 cancy, but in no event shall a vacancy in the Board impair
- 19 the right of the remaining administrative copyright judges
- 20 to exercise all of the powers of the Board.

## 21 "§ 804. Independence of the Board

- 22 "(a) IN GENERAL.—The Board shall have independ-
- 23 ence in reaching its determinations concerning the adjust-
- 24 ment of copyright royalty rates, the distribution of copy-
- 25 right royalties, the acceptance or rejection of royalty

- 1 claims and rate adjustment petitions, and such rulemaking
- 2 functions as are delegated to it under this title.
- 3 "(b) Performance Appraisals.—Notwithstanding
- 4 any other provision of law or any regulation of the Library
- 5 of Congress, no administrative copyright judge shall re-
- 6 ceive an annual performance appraisal. To the extent that
- 7 such removal or sanction regulations as the Librarian of
- 8 Congress may adopt pursuant to section 805 requires doc-
- 9 umentation to establish the cause of such removal or sanc-
- 10 tion, the administrative copyright judge may receive an
- 11 appraisal related specifically to the cause of the removal
- 12 or sanction.
- 13 "(c) Inconsistent Duties Barred.—No adminis-
- 14 trative copyright judge may be assigned duties inconsist-
- 15 ent with his or her duties and responsibilities as a admin-
- 16 istrative copyright judge.
- 17 "§ 805. Removal and sanction of administrative copy-
- 18 right judges
- 19 "(a) STANDARDS OF CONDUCT.—The Librarian of
- 20 Congress, upon the recommendation of the Register of
- 21 Copyrights, shall adopt regulations regarding the stand-
- 22 ards of conduct, including financial conflict of interest and
- 23 restrictions against ex parte communications, which shall
- 24 govern the administrative copyright judges and the pro-
- 25 ceedings under this chapter.

1	"(b) Removal or Sanction.—The Librarian of
2	Congress, upon the recommendation of the Register of
3	Copyrights, may remove or sanction an administrative
4	copyright judge for violation of the standards of conduct
5	adopted under subsection (a), misconduct, neglect of duty,
6	or any disqualifying physical or mental disability. Any
7	such removal or sanction may be made only after notice
8	and opportunity for hearing, but the Librarian of Con-
9	gress, upon the recommendation of the Register of Copy-
10	rights, may suspend the administrative copyright judge
11	during the pendency of such hearing.
12	"§ 806. Functions
13	"Subject to the provisions of this chapter, the func-
14	tions of the Board shall be—
15	"(1) to make determinations concerning the ad-
16	justment of reasonable copyright royalty rates for—
17	"(A) secondary transmissions to the public
18	by a cable system of a primary transmission as
19	provided in section 111;
20	"(B) the making and distributing of
21	phonorecords by means other than digital pho-
22	norecord delivery, as provided in section 115;
23	"(C) secondary transmissions to the public
24	by a satellite carrier of a primary transmission
25	as provided in section 119; and

1	"(D) each digital audio recording device
2	imported into and distributed in the United
3	States or manufactured and distributed into the
4	United States as provided in section 1004; and
5	"(2) to make determinations as to reasonable
6	rates and terms of royalty payments for—
7	"(A) the public performance of a sound re-
8	cording by means of a digital audio trans-
9	mission as provided in section 114;
10	"(B) the making and distribution of
11	phonorecords by means of a digital phonorecord
12	delivery as provided in section 115;
13	"(C) the public performance of nondra-
14	matic musical works by means of coin-operated
15	phonorecord players as provided in section 116;
16	"(D) the use of nondramatic musical works
17	and pictorial, graphic, and sculptural works by
18	public broadcasting entities as provided in sec-
19	tion 118; and
20	"(E) secondary transmissions to the public
21	by a satellite carrier of a primary transmission
22	of a public telecommunications signal as pro-
23	vided in section 119;
24	"(3) to accept or reject royalty claims filed
25	under sections 111, 119, and 1007, on the basis of

1	timeliness or the failure to establish the basis for a
2	claim;
3	"(4) to determine, in cases where controversy
4	exists, the distribution of royalty fees deposited with
5	the Register of Copyrights under sections 111, 119,
6	and 1003;
7	"(5) to determine the status of a digital audio
8	recording device or a digital audio interface device
9	under sections 1002 and 1003, as provided in sec-
10	tion 1010; and
11	"(6) to engage in such rulemaking as is ex-
12	pressly provided in sections 111, 114, 115, 118, and
13	119.
14	"§ 807. Factors for determining royalty fees
15	"(a) For Cable Rates.—The rates applicable
16	under section 111 shall be calculated solely in accordance
17	with the following provisions:
18	"(1) The rates established by section
19	111(d)(1)(B) may be adjusted to reflect—
20	"(A) national monetary inflation or defla-
21	tion, or
22	"(B) changes in the average rates charged
23	cable subscribers for the basic service of provid-
24	ing secondary transmissions to maintain the
25	real constant dollar level of the royalty fee per

1	subscriber which existed as of October 19,
2	1976, except that—
3	"(i) if the average rates charged cable
4	system subscribers for the basic service of
5	providing secondary transmissions are
6	changed so that the average rates exceed
7	national monetary inflation, no change in
8	the rates established by section
9	111(d)(1)(B) shall be permitted; and
10	"(ii) no increase in the royalty fee
11	shall be permitted based on any reduction
12	in the average number of distant signal
13	equivalents per subscriber.
14	The Board may consider all factors relating to the
15	maintenance of such level of payments including, as
16	an extenuating factor, whether the cable industry
17	has been restrained by subscriber rate regulating au-
18	thorities from increasing the rates for the basic serv-
19	ice of providing secondary transmissions.
20	"(2) In the event that the rules and regulations
21	of the Federal Communications Commission are
22	amended at any time after April 15, 1976, to permit
23	the carriage by cable systems of additional television
24	broadcasting signals beyond the local service area of
25	the primary transmitters of such signals, the royalty

rates established by section 111(d)(1)(B) may be adjusted to insure that the rates for the additional distant signal equivalents resulting from such carriage are reasonable in light of the changes effected by the amendment to such rules and regulations. In determining the reasonableness of rates proposed following an amendment of Federal Communications Commission rules and regulations, the Board shall consider, among other factors, the economic impact on copyright owners and users, except that no adjustment in royalty rates shall be made under this paragraph with respect to any distant signal equivalent or fraction thereof represented by—

"(A) carriage of any signal permitted under the rules and regulations of the Federal Communications Commission in effect on April 15, 1976, or the carriage of a signal of the same type (that is, independent, network, or noncommercial educational) substituted for such permitted signal, or

"(B) a television broadcast signal first carried after April 15, 1976, pursuant to an individual waiver of the rules and regulations of the Federal Communications Commission, as such

1 rules and regulations were in effect on April 15, 2 1976.

"(3) In the event of any change in the rules and regulations of the Federal Communications Commission with respect to syndicated and sport program exclusivity after April 15, 1976, the rates established by section 111(d)(1)(B) may be adjusted to assure that such rates are reasonable in light of the changes to such rules and regulations, but any such adjustment shall apply only to the affected television broadcast signals carried on those systems affected by the change.

"(4) The gross receipts limitations established by section 111(d)(1) (C) and (D) shall be adjusted to reflect national monetary inflation or deflation or changes in the average rates charged cable system subscribers for the basic service of providing secondary transmissions to maintain the real constant dollar value of the exemption provided by such section, and the royalty rate specified therein shall not be subject to adjustment.

"(b) For Rates Other Than Cable or Sat-23 Ellite Carriers.—The rates applicable under sections 24 114, 115, 116, and 118 shall be calculated to achieve the 25 following objectives:

1 "(1) To maximize the availability of creative 2 works to the public. 3 "(2) To afford the copyright owner a fair re-4 turn for his or her creative work and the copyright 5 user a fair income under existing economic condi-6 tions. 7 "(3) To reflect the relative roles of the copy-8 right owner and the copyright user in the product 9 made available to the public with respect to relative 10 creative contribution, technological contribution, cap-11 ital investment, cost, risk, and contribution to the 12 opening of new markets for creative expression and 13 media for their communications. 14 "(4) To minimize any disruptive impact on the 15 structure of the industries involved and on generally 16 prevailing industry practices. "(c) For Rates for Noncommercial Broadcast-17 ING.—The rates applicable under section 118 shall be cal-18 19 culated to achieve reasonable rates. In determining rea-20 sonable rates, the Board shall base its decision so as to— 21 "(1) assure a fair return to copyright owners; 22 "(2) encourage the growth and development of 23 public broadcasting; and

"(3) encourage musical and artistic creation.

- 1 "(d) Rates for Satellite Carriers.—The rates
- 2 applicable under section 119 shall be calculated to rep-
- 3 resent most clearly the fair market value of secondary
- 4 transmissions. In determining the fair market value, the
- 5 Board shall base its decision on economic, competitive,
- 6 and programming information presented by the parties,
- 7 including—
- 8 "(1) the competitive environment in which such
- 9 programming is distributed, the cost for similar sig-
- nals in similar private and compulsory license mar-
- 11 ketplaces, and any special features and conditions of
- the retransmission marketplace;
- 13 "(2) the economic impact of such fees on copy-
- 14 right owners and satellite carriers; and
- 15 "(3) the impact on the continued availability of
- secondary transmissions to the public.

## 17 "§ 808. Institution of proceedings

- 18 "(a) Petition Required To Institute Proceed-
- 19 INGS.—With respect to proceedings concerning the adjust-
- 20 ment of royalty rates as provided in sections 111, 114,
- 21 115, 116, and 119, during the calendar years or under
- 22 the circumstances specified in the schedule set forth in
- 23 subsection (c), any owner or user of a copyrighted work
- 24 whose royalty rates are to be established or adjusted by
- 25 the Board may file a petition with the Board declaring

- 1 that the petitioner requests an adjustment of the rate. The
- 2 Board shall make a determination as to whether the peti-
- 3 tioner has a significant interest in the royalty rate in
- 4 which an adjustment is requested. If the Board determines
- 5 that the petitioner has a significant interest, the Board
- 6 shall cause notice of this determination, with the reasons
- 7 therefor, to be published in the Federal Register, together
- 8 with the notice of commencement of proceedings under
- 9 this chapter. With respect to proceedings concerning the
- 10 adjustment of royalty rates under section 1004, any inter-
- 11 ested copyright party may petition the Board as provided
- 12 in that section.
- 13 "(b) Petition Not Required To Institute Pro-
- 14 CEEDINGS.—With respect to proceedings concerning the
- 15 adjustment of royalty rates as provided in section 118 and
- 16 the distribution of royalties as provided in section 111,
- 17 119, and 1007, no petition is required to institute proceed-
- 18 ings. All proceedings concerning the adjustment of rates
- 19 under section 118 shall commence as provided in section
- 20 118(e) of this title. All proceedings concerning the dis-
- 21 tribution of royalties under section 111, 119, or 1007 shall
- 22 commence as provided in such sections and in subsection
- 23 (c)(8) of this section.
- 24 "(c) Schedule of Proceedings.—

1 "(1) Section 111 Proceedings.—In proceed-2 ings concerning the adjustment of royalty rates as 3 provided in section 111, a petition described in subsection (a) may be filed during the year 2000 and 5 in each subsequent fifth calendar year, except that 6 in the event that the rules and regulations of the 7 Federal Communications Commission are amended 8 with respect to distant signal importation, or to syn-9 dicated and sports program exclusivity, any owner or 10 user of a copyrighted work subject to the royalty rates established or adjusted pursuant to section 12 111 may, within 12 months after such amendments 13 take effect, file a petition with the Board to institute 14 proceedings to insure that the rates are reasonable 15 in light of the changes to such rules and regulations. 16 Any such adjustments shall apply only to the af-17 fected television broadcast signals carried on those 18 systems affected by the change. Any change in roy-19 alty rates made pursuant to this subsection may be 20 reconsidered in the year 2000, and each fifth calendar year thereafter, as the case may be.

> "(2) Section 114 Proceedings.—In proceedings concerning the adjustment of royalty rates and terms as provided in section 114, the Board shall proceed when and as provided by that section.

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"(3) Section 115 Proceedings.—In proceedings concerning the adjustment of royalty rates and terms as provided in section 115, a petition described in subsection (a) may be filed in the year 2007 and in each subsequent tenth calendar year or as prescribed in section 115(c)(3).

"(4) Section 116 Proceedings.—(A) In proceedings concerning the adjustment of royalty rates as provided in section 116, a petition described in subsection (a) may be filed at any time within 1 year after negotiated licenses authorized by section 116 are terminated or expire or are not replaced by subsequent agreements.

"(B) If a negotiated license authorized by section 116 is terminated or expires and is not replaced by another such license agreement which provides permission to use a quantity of musical works not substantially smaller than the quantity of such works performed on coin-operated phonorecord players during the 1-year period ending March 1, 1989, the Board, upon petition filed under subsection (a) within 1 year after such termination or expiration, shall promptly establish an interim royalty rate or rates for the public performance by means of a coin-operated phonorecord player of nondramatic musical

- works embodied in phonorecords which had been subject to the terminated or expired negotiated license agreement. Such rate or rates shall be the same as the last such rate or rates and shall remain in force until the conclusion of the proceedings to adjust the royalty rates applicable to such works, or until superseded by a new negotiated license agreement, as provided in section 116(b).
  - "(5) Section 118 proceedings.—In proceedings concerning the adjustment of royalty rates and terms as provided in section 118, the Board shall proceed when and as provided by that section.
  - "(6) Section 119 Proceedings.—In proceedings concerning the adjustment of royalty rates governing secondary transmissions of as provided in section 119, a petition described in subsection (a) may be filed during the year 2001 and in each subsequent fifth calendar year.
  - "(7) PROCEEDINGS CONCERNING DISTRIBUTION OF ROYALTY FEES.—In proceedings concerning the distribution of royalty fees under section 111, 119, or 1007, the Board shall, upon a determination that a controversy exists concerning such distribution, cause to be published in the Federal Register notice of commencement of proceedings under this chapter.

#### 1 "§ 809. Conduct of proceedings

- 2 "(a) Board Proceedings.—The Board shall, for
- 3 the purposes of making its determinations in carrying out
- 4 the functions set forth in section 806, conduct proceedings
- 5 subject to subchapter II of chapter 5 of title 5.
- 6 "(b) Procedures.—The Librarian of Congress,
- 7 upon the recommendation of the Register of Copyrights,
- 8 and in consultation with the Board, shall adopt regula-
- 9 tions to govern the conduct of the proceedings of the
- 10 Board. The regulations shall include, but not be limited
- 11 to, provisions for—
- 12 "(1) public access to and inspection of the
- records of the Board pursuant to section 706;
- 14 "(2) the right of the public to attend the pro-
- 15 ceedings of the Board;
- 16 "(3) the procedures to apply when formal hear-
- ings are conducted; and
- 18 "(4) the procedures to apply and the basis upon
- which distribution or royalty controversies may be
- decided on the basis of written pleadings.
- 21 "(c) Participation of Copyright Office.—Not-
- 22 withstanding any regulations adopted under subsection
- 23 (b)(3), during the conduct of proceedings, the Register of
- 24 Copyrights may file formally with the Board the position
- 25 of the Copyright Office on any matter before the Board.
- 26 Such filings shall be served on all parties to the proceed-

- 1 ing. The Board may accept or reject the position of the
- 2 Copyright Office.
- 3 "(d) Majority Rule.—The Board shall act in all
- 4 procedural and substantive matters on the basis of major-
- 5 ity rule.
- 6 "(e) Number of Presiding Judges.—The Board
- 7 shall decide, in its discretion, whether 1 or 3 administra-
- 8 tive copyright judges shall preside in a royalty distribution
- 9 or rate adjustment proceeding. In no event shall the num-
- 10 ber of presiding administrative copyright judges be more
- 11 than 3.
- 12 "(f) Participation of Parties.—Any copyright
- 13 owner who has filed an acceptable claim claiming entitle-
- 14 ment to the distribution of royalties, or any copyright
- 15 owner or user who would be affected by a royalty rate to
- 16 be established or adjusted by the Board, may submit rel-
- 17 evant information and proposals to the Board in proceed-
- 18 ings applicable to the interest of the copyright owner or
- 19 user.
- 20 "(g) Time Limits for Initial Decision.—Proceed-
- 21 ings under section 118 operate under the time limits es-
- 22 tablished in that section. For all other proceedings, if 1
- 23 administrative copyright judge is presiding in a proceed-
- 24 ing, the Board shall issue its initial decision to the parties
- 25 to the proceeding and the Register of Copyrights within

- 1 6 months after the declaration of a controversy in the pro-
- 2 ceeding. If more than 1 administrative copyright judge is
- 3 presiding in a proceeding, the Board shall issue its initial
- 4 decision to the parties to the proceeding and the Register
- 5 of Copyrights within 1 year after the declaration of a con-
- 6 troversy in the proceeding.
- 7 "(h) Requirements for Initial Decisions.—The
- 8 initial decision under subsection (g) shall include a state-
- 9 ment of findings and conclusions and the reasons or basis
- 10 therefor, on all the material issues of fact, law, or discre-
- 11 tion presented on the record. The initial decision shall take
- 12 into account prior decisions of the Copyright Royalty Tri-
- 13 bunal, prior decisions of copyright arbitration royalty pan-
- 14 els, and the procedural and evidentiary rulings the Librar-
- 15 ian of Congress made that were applicable to the proceed-
- 16 ings of the copyright arbitration royalty panels. Notwith-
- 17 standing any provision of section 603 or 604 of title 5,
- 18 neither the initial decision nor the final decision is re-
- 19 quired to include a regulatory flexibility analysis.
- 20 "(i) Petitions for Reconsideration and Final
- 21 AGENCY ACTION.—Any party to the proceeding concerned
- 22 or the Register of Copyrights may petition the Board to
- 23 reconsider its initial decision in the proceeding. If there
- 24 are no petitions for reconsideration, the initial decision be-
- 25 comes the final decision of the Board without further pro-

- 1 ceedings. If there are petitions for reconsideration, the
- 2 Board shall issue a final decision to the parties to the pro-
- 3 ceeding and the Register of Copyrights which shall con-
- 4 stitute final agency action. The time period by which par-
- 5 ties to the proceeding or the Register of Copyrights may
- 6 file a petition for reconsideration and the time period by
- 7 which the Board shall render its final decision shall be
- 8 established by regulation by the Board, subject to the ap-
- 9 proval of the Register of Copyrights.

#### 10 "§ 810. Judicial review

- 11 "(a) Appeals.—Within 1 week after the Board
- 12 issues a final decision under section 809, or, if there are
- 13 no petitions for reconsideration, within one week after the
- 14 time the initial decision of the Board under section 809
- 15 becomes the final decision, the Board shall cause to be
- 16 published in the Federal Register the decision of the rate
- 17 adjustment or the royalty distribution, as the case may
- 18 be. Any aggrieved party who would be bound by the final
- 19 decision may appeal the decision to the United States
- 20 Court of Appeals for the Federal Circuit within 30 days
- 21 after the publication of the decision in the Federal Reg-
- 22 ister. In any appeal to which the Board is a party, the
- 23 chief administrative copyright judge shall refer the con-
- 24 duct of the litigation in defense of the Board's decision
- 25 to the Department of Justice. If no appeal is brought

- 1 within such 30-day period, the decision of the Board is
- 2 final, and the royalty fee or determination with respect
- 3 to the distribution of fees, as the case may be, shall take
- 4 effect as set forth in the decision. The pendency of an ap-
- 5 peal under this paragraph shall not relieve persons obli-
- 6 gated to make royalty payments under section 111, 114,
- 7 115, 116, 118, 119, or 1003 who would be affected by
- 8 the determination on appeal to deposit the statement of
- 9 account and royalty fees specified in those sections.
- 10 "(b) Review Subject to Chapter 7 of Title
- 11 5.—The judicial review of the Board's final decision shall
- 12 be had, in accordance with chapter 7 of title 5, on the
- 13 basis of the record before the Board.

## 14 "§ 811. Administrative matters

- 15 "(a) Administrative Support.—The Library of
- 16 Congress, upon the recommendation of the Register of
- 17 Copyrights, shall provide the Board with the necessary ad-
- 18 ministrative services and permanent personnel related to
- 19 proceedings under this title. The Board may procure tem-
- 20 porary and intermittent services to the same extent as is
- 21 authorized by sections 3109 and 5376 of title 5.
- 22 "(b) Authority To Publish in Federal Reg-
- 23 ISTER.—The actions of the Board which may be published
- 24 in the Federal Register by and under the authority of the
- 25 Board include—

- 1 "(1) actions of the Board required to be pub-2 lished in the Federal Register under this title; "(2) actions of the Board required to be pub-3 lished in the Federal Register under regulations 5 adopted by the Board upon the approval of the Reg-6 ister of Copyrights; and 7 "(3) regulations of the Board required to be 8 published in the Federal Register to which the 9 Board has been delegated the exclusive right to 10 adopt. 11 "(c) Deduction of Costs From Royalty Fees.— 12 The Register of Copyrights may, to the extent not otherwise provided under this title, deduct from royalty fees deposited or collected under this title the reasonable costs 14 15 incurred by the Copyright Office and the Board under this chapter. Such deduction may be made before the fees are 16 17 distributed to any copyright claimants. In addition, all 18 funds made available by an appropriations Act as offsetting collections and available for decisions under this sub-19
- 20 section shall remain available until expended. In rate-21 making proceedings, the reasonable costs of the Copyright
- 22 Office and the Board shall be borne by the parties in such
- 23 manner and proportion as the Board shall direct.
- 24 "(d) Positions Required for Administration of
- 25 Compulsory Licensing.—Section 307 of the Legislative

- 1 Branch Appropriations Act of 1994 shall not apply to the
- 2 members of the Board, employee positions in the Board,
- 3 or employee positions in the Library of Congress that are
- 4 required to be filled in order to carry out section 111, 114,
- 5 115, 116, 118, or 119 or chapter 10.
- 6 "(e) Budget.—In each annual request for appro-
- 7 priations, the Register of Copyrights shall identify the por-
- 8 tion thereof intended for the support of the Board and
- 9 a statement which shall include an assessment of the
- 10 budgetary needs of the Board.
- 11 "(f) Annual Report.—The Board shall prepare an
- 12 annual report of its work and accomplishments during
- 13 each fiscal year, which the Register of Copyrights shall
- 14 include in the annual report required under section
- 15 701(c).".
- 16 (b) Conforming Amendment.—The item relating
- 17 to chapter 8 in the table of chapters for title 17, United
- 18 States Code, is amended to read as follows:
- 19 SEC. 8. TRANSITION PROVISIONS.
- 20 (a) Transitional Procedures.—During the pe-
- 21 riod beginning on the date of the enactment of this Act
- 22 and ending on the effective date of this Act, the Register
- 23 of Copyrights shall adopt regulations to govern proceed-
- 24 ings under chapter 8 of title 17, United States Code, as
- 25 amended by section 7 of this Act. Such regulations shall

- 1 remain in effect unless and until the Copyright Royalty
- 2 Adjudication Board, upon the approval of the Register of
- 3 Copyrights, adopts supplemental or superseding regula-
- 4 tions pursuant to section 809(b) of title 17, United States
- 5 Code.

## 6 (b) Proceedings in Progress.—

- (1) Copyright arbitration royalty panel has been conformed by the Librarian of Congress under chapter 8 of title 17, United States Code, as in effect before the effective date of this Act, shall continue in effect and shall be governed under chapter 8 of such title, and applicable regulations, as in effect prior to such effective date. Proceedings in which a copyright arbitration royalty panel has not been convened by the Librarian of Congress under chapter 8 of title 17, United States Code, before the effective date of this Act shall be suspended and recommenced under the amendments made by section 7.
  - (2) Continued proceedings.—For those proceedings continued under paragraph (1), the functions of the Librarian of Congress and the Register of Copyrights relating to the report of the copyright

2 States Code, as in effect before the effective date of 3 this Act, may, in the Librarian's discretion, upon the

arbitration royalty panel under title 17, United

- 4 recommendation of the Register of Copyrights, be
- 5 delegated to the Copyright Royalty Adjudication
- 6 Board, when constituted.

- 7 (3) APPEALS.—In any appeal of a decision of 8 the Librarian of Congress adopting or rejecting a 9 determination of a copyright arbitration royalty 10 panel which is pending in the United States Court 11 of Appeals for the District of Columbia Circuit on 12 or after the effective date of this Act, if such case 13 is remanded by the court, the Librarian of Congress 14 shall not reconvene the copyright arbitration royalty 15 panel which rendered the determination, but shall 16 direct the Copyright Royalty Adjudication Board, 17 when constituted, to conduct proceedings in accord-18 ance with the directions of the court.
- 19 (c) Effectiveness of Existing Rates and Dis-20 Tributions.—All royalty rates and all determinations 21 with respect to the proportionate division of compulsory 22 license fees among copyright claimants, whether made by 23 the Copyright Royalty Tribunal, copyright arbitration roy-24 alty panels, or by voluntary agreement, before the effective 25 date of this Act, shall remain in effect until modified by

voluntary agreement or pursuant to the amendments made by this Act. 2 3 Transfer of Appropriations.—All unexpended balances of appropriations made by the Copyright Office for the support of the copyright arbitration royalty panels, as of the effective date of this Act, are transferred on such effective date to the support of the Copyright Roy-8 alty Arbitration Board for the purposes for which such appropriations were made. 10 SEC. 9. AMENDMENTS TO OTHER PROVISIONS OF TITLE 17, 11 UNITED STATES CODE. 12 (a) Secondary Transmissions by Cable Sys-TEMS.—Section 111(d) of title 17, United States Code, 14 is amended— 15 (1) in paragraph (2)— 16 (A) in the last sentence by striking "Li-17 brarian of Congress" and all that follows 18 through the end of the sentence and inserting 19 the following: "Copyright Royalty Adjudication 20 Board as provided in this title. The Register of 21 Copyrights may, 4 or more years after the close 22 of any calendar year, close out the account for 23 royalty payments made for that calendar year,

and may treat any funds remaining in such ac-

count and any subsequent deposits that would

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1	otherwise be attributable to that calendar year
2	as attributable to the succeeding calendar
3	year.'';
4	(2) in paragraph (3)(A), by striking "nonnet-
5	work'';
6	(3) in paragraph (4)—
7	(A) in subparagraph (A)—
8	(i) by striking "Librarian of Con-
9	gress" the first place it appears and insert-
10	ing "Copyright Royalty Adjudication
11	Board"; and
12	(ii) by striking "Librarian of Con-
13	gress" the second place it appears and in-
14	serting "Board";
15	(B) in subparagraph (B)—
16	(i) by striking "Librarian of Congress
17	shall, upon the recommendation of the
18	Register of Copyrights" and inserting
19	"Copyright Royalty Adjudication Board
20	shall'';
21	(ii) by striking "Librarian" each sub-
22	sequent place it appears and inserting
23	"Board"; and
24	(iii) in the last sentence by striking
25	"convene a copyright royalty arbitration

1	panel" and inserting "conduct a proceed-
2	ing"; and
3	(C) in subparagraph (C)—
4	(i) by striking "Librarian of Con-
5	gress" and inserting "Copyright Royalty
6	Adjudication Board"; and
7	(ii) by adding at the end the follow-
8	ing: "The action of the Board to distribute
9	royalty fees may precede the declaration of
10	a controversy if all parties to the proceed-
11	ing file a petition with the Board request-
12	ing such distribution, except that such
13	amount may not exceed 50 percent of the
14	amounts on hand at the time of the re-
15	quest.".
16	(b) Scope of Exclusive Rights in Sound Re-
17	CORDINGS.—Section 114(f) of title 17, United States
18	Code, is amended—
19	(1) in paragraph (1)—
20	(A) by amending the first sentence to read
21	as follows: "During the first week of January,
22	2000, the Copyright Royalty Adjudication
23	Board shall cause notice to be published in the
24	Federal Register of the initiation of voluntary
25	negotiation proceedings for the purpose of de-

termining or adjusting reasonable terms and rates of royalty payments for the activities specified in subsection (d)(2) of this section."; and

- (B) in the third sentence by striking "Librarian of Congress" and inserting "Copyright Royalty Adjudication Board";
- (2) by striking paragraphs (2), (3), and (4) and inserting the following:

"(2) In the absence of license agreements negotiated under paragraph (1), during the 60-day period beginning 6 months after publication of the notice specified in paragraph (1), and upon the filing of a petition in accordance with section 808(a), the Copyright Royalty Adjudication Board shall, pursuant to chapter 8, conduct a proceeding to determine and publish in the Federal Register a schedule of rates and terms. In addition to the objectives set forth in section 807(a) in establishing or adjusting such rates and terms, the Board may consider the rates and terms for comparable types of digital audio transmission services and comparable circumstances under voluntary license agreements negotiated as provided in paragraph (1). The Copyright Royalty Adjudication Board, upon the approval of the Register of Copyrights, shall also establish re-

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quirements by which copyright owners may receive reasonable notice of the use of their sound recordings under this section, and under which records of such use shall be kept and made available by entities performing sound recordings.

"(3) License agreements voluntarily negotiated at any time between 1 or more copyright owners of sound recordings and 1 or more entities performing sound recordings shall be given effect in lieu of any determination by the Copyright Royalty Adjudication Board.

"(4) Publication of a notice of the initiation of voluntary negotiation proceedings as specified in paragraph (1) and the procedures specified in paragraph (2) shall be repeated, in accordance with regulations that the Copyright Royalty Adjudication Board, upon the approval of the Register of Copyrights, shall prescribe—

"(A) no later than 30 days after a petition is filed by any copyright owners of sound recordings or any entities performing sound recordings affected by this section indicating that a new type of digital audio transmission service on which sound recordings are performed is or is about to become operational; and

"(B) during the first week of January 1 2 2005 and at 5-year intervals thereafter."; and 3 (3) in paragraph (5)(A)(i) by striking "Librarian of Congress" and inserting "Copyright Royalty 4 5 Adjudication Board, upon the approval of the Reg-6 ister of Copyrights,". 7 (c) Compulsory License for Making and Dis-8 TRIBUTING PHONORECORDS.—Section 115(c)(3) of title 9 17, United States Code, is amended— 10 (1) in subparagraph (C)— 11 (A) by amending the first sentence to read 12 as follows: "At the times established in sub-13 paragraph (F), the Copyright Royalty Adjudica-14 tion Board shall cause notice to be published in 15 the Federal Register of the initiation of vol-16 untary negotiation proceedings for the purpose 17 of determining reasonable terms and rates of 18 royalty payments for the activities specified in 19 subparagraph (A) until the effective date of any 20 new terms and rates established pursuant to 21 this subparagraph or subparagraph (D) or (F), 22 or such other date (regarding digital phono-

record deliveries) as the parties may agree.";

1	(B) in the third sentence by striking "Li-
2	brarian of Congress" and inserting "Copyright
3	Royalty Adjudication Board";
4	(2) by amending subparagraph (D) to read as
5	follows:
6	"(D) In the absence of license agreements nego-
7	tiated under subparagraphs (B) and (C), upon the
8	filing of a petition in accordance with section 808(a),
9	the Copyright Royalty Adjudication Board shall,
10	pursuant to chapter 8, conduct a proceeding to de-
11	termine and publish in the Federal Register a sched-
12	ule of rates and terms. Such rates and terms shall
13	distinguish between—
14	"(i) digital phonorecord deliveries where
15	the reproduction or distribution of a phono-
16	record is incidental to the transmission which
17	constitute the digital phonorecord delivery, and
18	"(ii) digital phonorecord deliveries in gen-
19	eral.
20	In addition to the objectives set forth in section
21	807(a), in establishing or adjusting rates and terms,
22	the Board may consider rates and terms under vol-
23	untary license agreements negotiated as provided in
24	subparagraphs (B) and (C). The Board, upon the
25	approval of the Register of Copyrights, shall also es-

1	tablish requirements by which copyright owners may
2	receive reasonable notice of the use of their works
3	under this section, and under which records of such
4	use shall be kept and made available by persons
5	making digital phonorecord deliveries.";
6	(3) in subparagraph (E)(i) in the first sentence
7	by striking "Librarian of Congress" and inserting
8	"Copyright Royalty Adjudication Board"; and
9	(4) in subparagraph (F) by striking "Librarian
10	of Congress" and inserting "Copyright Royalty Ad-
11	judication Board, upon the approval of the Register
12	of Copyrights,".
13	(d) Negotiated Licenses for Public Perform-
14	ANCES BY MEANS OF COIN-OPERATED PHONORECORD
15	Players.—Section 116 of title 17, United States Code
16	is amended—
17	(1) by amending subsection (b)(2) to read as
18	follows:
19	"(2) Rate adjustment proceeding.—Par-
20	ties not subject to such a negotiation may determine
21	by a rate adjustment proceeding in accordance with
22	the provisions of chapter 8, the terms and rates and
23	the division of fees described in paragraph (1)."; and
24	(2) in subsection (c)—

1	(A) in the subsection heading by
2	striking "Copyright Royalty Arbitra-
3	TION PANEL" and inserting "Copyright
4	ROYALTY ADJUDICATION BOARD"; and
5	(B) by striking "a copyright arbitration
6	royalty panel" and inserting "the Copyright
7	Royalty Adjudication Board".
8	(e) Use of Certain Works in Connection With
9	NONCOMMERCIAL BROADCASTING.—Section 118 of title
10	17, United States Code, is amended—
11	(1) in subsection (b)—
12	(A) by striking paragraph (1) and redesig-
13	nating paragraphs (2) and (3) as paragraphs
14	(1) and (2), respectively;
15	(B) in paragraph (1), as so redesignated,
16	by striking "Librarian of Congress" and insert-
17	ing "Copyright Royalty Adjudication Board";
18	(C) in paragraph (2), as so redesignated—
19	(i) by striking "paragraph (2)" each
20	place it appears and inserting "paragraph
21	(1)";
22	(ii) by striking "Librarian of Con-
23	gress" the first place it appears and insert-
24	ing "Copyright Royalty Adjudication
25	Board";

1	(iii) by striking "Librarian of Con-
2	gress" the second and third places it ap-
3	pears and inserting "Board"; and
4	(iv) by striking "Librarian of Con-
5	gress" the last place it appears and insert-
6	ing "Board, upon the approval of the Reg-
7	ister of Copyrights,";
8	(2) in subsection (c)—
9	(A) by striking "1997" and inserting
10	"2002"; and
11	(B) by striking "Librarian of Congress"
12	and inserting "Copyright Royalty Adjudication
13	Board, upon the approval of the Register of
14	Copyrights,";
15	(3) in subsection (d)—
16	(A) by striking " $(b)(2)$ " and inserting
17	"(b)(1)"; and
18	(B) by striking "a copyright arbitration
19	royalty panel under subsection (b)(3)" and in-
20	serting "the Copyright Royalty Adjudication
21	Board under subsection (b)(2)"; and
22	(4) in subsection (e), by striking paragraphs (1)
23	and (2).
24	(f) Digital Audio Recording Devices and
25	Media.—

1	(1) ROYALTY PAYMENTS.—Section 1004(a)(3)
2	of title 17, United States Code, is amended in the
3	third sentence—
4	(A) by striking "the 6th year after the ef-
5	fective date of this chapter" and inserting
6	"1998";
7	(B) by striking "Librarian of Congress"
8	the first place it appears and inserting "Copy-
9	right Royalty Adjudication Board"; and
10	(C) by striking "Librarian of Congress"
11	the second place it appears and inserting
12	"Board".
13	(2) Entitlement to royalty payments.—
14	Section 1006(c) of title 17, United States Code, is
15	amended by striking "Librarian of Congress shall
16	convene a copyright arbitration royalty panel which"
17	and inserting "Copyright Royalty Adjudication
18	Board".
19	(3) Procedures for distributing royalty
20	PAYMENTS.—Section 1007 of title 17, United States
21	Code, is amended—
22	(A) in subsection (a)(1)—
23	(i) by striking "after the calendar
24	vear in which this chapter takes effect':

1	(ii) by striking "Librarian of Con-
2	gress" the first place it appears and insert-
3	ing "Copyright Royalty Adjudication
4	Board''; and
5	(iii) by striking "Librarian of Con-
6	gress" the second place it appears and in-
7	serting "Board";
8	(B) in subsection (b)—
9	(i) by amending the first sentence to
10	read as follows: "After the first day of
11	March of each year, the Copyright Royalty
12	Adjudication Board shall determine wheth-
13	er there exists a controversy concerning
14	the distribution of royalty payments under
15	section 1006(c)."; and
16	(ii) by striking "Librarian of Con-
17	gress" each place it appears and inserting
18	"Board"; and
19	(C) in subsection (c)—
20	(A) by amending the first sentence to
21	read as follows: "If the Copyright Royalty
22	Adjudication Board finds the existence of a
23	controversy, the Board shall, pursuant to
24	chapter 8 of this title, conduct a proceed-

1	ing to determine the distribution of royalty
2	payments.";
3	(B) by striking "Librarian of Con-
4	gress" each place it appears and inserting
5	"Board"; and
6	(C) by striking "Librarian under this
7	section" and inserting "Board under this
8	section. The action of the Board to distrib-
9	ute royalty fees may precede the declara-
10	tion of a controversy if all parties to the
11	proceeding file a petition with the Board
12	requesting such distribution, except that
13	such amount may not exceed 50 percent of
14	the amounts on hand at the time of the re-
15	quest.".
16	(4) Adjudication of Certain dis-
17	PUTES.—Section 1010 of title 17, United
18	States Code, is amended—
19	(A) by amending the section heading
20	to read as follows:
21	"§ 1010. Adjudication of certain disputes";
22	(B) in subsection (a)—
23	(i) in the subsection heading by
24	striking "ARBITRATION" and inserting
25	"ADJUDICATION"; and

1	(ii) by striking "mutually agree
2	to binding arbitration for the purpose
3	of determining" and inserting "peti-
4	tion the Copyright Royalty Adjudica-
5	tion Board to determine";
6	(C) by striking subsection (b) and re-
7	designating subsections (c) and (d) as sub-
8	sections (b) and (c), respectively;
9	(D) in subsection (b), as so redesig-
10	nated, by striking "arbitration" each place
11	it appears and inserting "adjudication";
12	(E) by amending subsection (c), as so
13	redesignated, to read as follows:
14	"(c) Adjudication Proceeding.—The Copyright
15	Royalty Adjudication Board shall conduct an adjudication
16	proceeding with respect to the matter concerned, pursuant
17	to chapter 8 of this title. The parties to the proceeding
18	shall bear the entire costs thereof in such manner and pro-
19	portion as the Board shall direct."; and
20	(F) by striking subsections (e), (f),
21	and (g).
22	SEC. 10. TECHNICAL AMENDMENTS.
23	(a) Clerical Amendment to Chapter 10 of
24	TITLE 17, UNITED STATES CODE.—The item relating to
25	section 1010 in the table of contents for chapter 10 of

1	title 17, United States Code, is amended to read as fol-
2	lows:
	"1010. Adjudication of certain disputes.".
3	(b) Clerical Amendment to Chapter 9 of Title
4	17, United States Code.—The item relating to section
5	903 in the table of contents for chapter 9 of title 17,
6	United States Code, is amended to read as follows:
	"903. Ownership, transfer, licensing, and recordation.".
7	(c) CLERICAL AMENDMENT TO TABLE OF CHAP-
8	TERS.—The item relating to chapter 6 in the table of
9	chapters for title 17, United States Code, is amended to
10	read as follows:
	"6. Manufacturing Requirements and Importation 601".
	o. Manufacturing frequirements and importation
11	SEC. 11. RETRANSMISSION CONSENT.
11 12	
	SEC. 11. RETRANSMISSION CONSENT.
12	SEC. 11. RETRANSMISSION CONSENT.  Section 325(b) of the Communications Act of 1934
12 13	SEC. 11. RETRANSMISSION CONSENT.  Section 325(b) of the Communications Act of 1934  (47 U.S.C. 325(b)) is amended—
12 13 14	SEC. 11. RETRANSMISSION CONSENT.  Section 325(b) of the Communications Act of 1934  (47 U.S.C. 325(b)) is amended—  (1) by striking paragraphs (1) and (2) and in-
12 13 14 15	SEC. 11. RETRANSMISSION CONSENT.  Section 325(b) of the Communications Act of 1934  (47 U.S.C. 325(b)) is amended—  (1) by striking paragraphs (1) and (2) and inserting the following:
12 13 14 15 16	SEC. 11. RETRANSMISSION CONSENT.  Section 325(b) of the Communications Act of 1934  (47 U.S.C. 325(b)) is amended—  (1) by striking paragraphs (1) and (2) and inserting the following:  "(b)(1) No cable system or other multichannel video
12 13 14 15 16 17	Section 325(b) of the Communications Act of 1934  (47 U.S.C. 325(b)) is amended—  (1) by striking paragraphs (1) and (2) and inserting the following:  "(b)(1) No cable system or other multichannel video programming distributor shall retransmit the signal of a
12 13 14 15 16 17	Section 325(b) of the Communications Act of 1934 (47 U.S.C. 325(b)) is amended—  (1) by striking paragraphs (1) and (2) and inserting the following:  "(b)(1) No cable system or other multichannel video programming distributor shall retransmit the signal of a broadcasting station, or any part thereof, except—
12 13 14 15 16 17 18 19	Section 325(b) of the Communications Act of 1934 (47 U.S.C. 325(b)) is amended—  (1) by striking paragraphs (1) and (2) and inserting the following:  "(b)(1) No cable system or other multichannel video programming distributor shall retransmit the signal of a broadcasting station, or any part thereof, except—  "(A) with the express authority of the station;

1	"(C) pursuant to section 337, in the case of a
2	station electing, in accordance with this subsection,
3	to assert the right to carriage under such section.
4	"(2) The provisions of this subsection shall not apply
5	to—
6	"(A) retransmission of the signal of a non-
7	commercial broadcasting station;
8	"(B) retransmission of the signal of a supersta-
9	tion by a satellite carrier to subscribers for private
10	home viewing if the originating station was a super-
11	station on January 1, 1998;
12	"(C) retransmission of the signal of a broad-
13	casting station that is owned or operated by, or af-
14	filiated with, a broadcasting network directly to a
15	home satellite antenna, if the household receiving
16	the signal is located in an area in which such station
17	may not assert its rights not to have its signal dupli-
18	cated under the Commission's network nonduplica-
19	tion regulations; or
20	"(D) retransmission by a cable operator or
21	other multichannel video programming distributor of
22	the signal of a superstation if such signal was ob-
23	tained from a satellite carrier and the originating

station was a superstation on January 1, 1998.";

1	(2) by adding at the end of paragraph (3) the
2	following new subparagraph:
3	"(C) Within 45 days after the effective date of the
4	Copyright Compulsory License Improvement Act, the
5	Commission shall commence a rulemaking proceeding to
6	revise the regulations governing the exercise by television
7	broadcast stations of the right to grant retransmission
8	consent under this subsection, and such other regulations
9	as are necessary to administer the limitation contained in
10	paragraph (2). Such regulations shall establish election
11	time periods that correspond with those regulations adopt-
12	ed under subparagraph (B). The rulemaking shall be com-
13	pleted within 180 days after the effective date of the Copy-
14	right Compulsory License Improvement Act."; and
15	(3) by adding at the end the following new
16	paragraph:
17	"(7) For purposes of this subsection:
18	"(A) The term 'superstation' means a television
19	broadcast station, other than a network station, li-
20	censed by the Commission that is secondarily trans-
21	mitted by a satellite carrier.
22	"(B) The term 'satellite carrier' has the mean-
23	ing given that term in section 119(d) of title 17,
24	United States Code.".

1	SEC. 12. MUST-CARRY FOR SATELLITE CARRIERS RE-
2	TRANSMITTING TELEVISION BROADCAST SIG-
3	NALS.
4	Title III of the Communications Act of 1934 is
5	amended by inserting after section 336 the following new
6	section:
7	"SEC. 337. CARRIAGE OF LOCAL TELEVISION SIGNALS BY
8	SATELLITE CARRIERS.
9	"(a) Carriage Obligations.—Each satellite carrier
10	providing direct to home service of a television broadcast
11	station to subscribers located within the local market of
12	such station shall carry all television broadcast stations
13	located within that local market. Carriage of additional
14	television broadcast stations within the local market shall
15	be at the discretion of the satellite carrier, subject to sec-
16	tion 325(b).
17	"(b) Duplication Not Required.—Notwithstand-
18	ing subsection (a), a satellite carrier shall not be required
19	to carry the signal of any local television broadcast station
20	that substantially duplicates the signal of another local tel-
21	evision broadcast station which is secondarily transmitted
22	by the satellite carrier, or to carry the signals of more
23	that one local television broadcast station affiliated with
24	a particular broadcast network (as the term is defined by
25	regulation).

- 1 "(c) Channel Positioning.—Each signal carried in fulfillment of the carriage obligations of a satellite carrier 3 under this section shall be carried on the satellite carrier 4 channel number on which the local television broadcast station is broadcast over the air, or on the channel on which it was broadcast on January 1, 1985, or on the channel it was broadcast on January 1, 1998, at the elec-8 tion of the station, or on such other channel number as is mutually agreed upon by the station and the satellite 10 carrier. Any dispute regarding the positioning of local television broadcast stations shall be resolved by the Commis-12 sion. 13 "(d) Compensation for Carriage.—A satellite carrier shall not accept or request monetary payment or 14 15 other valuable consideration in exchange either for carriage of local television broadcast stations in fulfillment 16 of the requirements of this section or for channel positioning rights provided to such stations under this section, ex-18 cept that any such station may be required to bear the 19 20 costs associated with delivering a good quality signal to 21 the principal headend of the satellite carrier. 22 "(e) Remedies.—
- 23 "(1) Complaints by Broadcast Stations.— 24 Whenever a local television broadcast station believes 25 that a satellite carrier has failed to meet its obliga-

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tions under this section, such station shall notify the carrier, in writing, of the alleged failure and identify its reasons for believing that the satellite carrier is obligated to carry the signal of such station or has otherwise failed to comply with the channel positioning or repositioning or other requirements of this section. The satellite carrier shall, within 30 days of such written notification, respond in writing to such notification and either commence to carry the signal of such station in accordance with the terms requested or state its reasons for believing that it is not obligated to carry such signal or is in compliance with the channel positioning and repositioning or other requirements of this section. A local television broadcast station that is denied carriage or channel positioning or repositioning in accordance with this section by a satellite carrier may obtain review of such denial by filing a complaint with the Commission. Such complaint shall allege the manner in which such satellite carrier has failed to meet its obligations and the basis for such allegations.

"(2) OPPORTUNITY TO RESPOND.—The Commission shall afford such satellite carrier and opportunity to present data and arguments to establish

- that there has been no failure to meet its obligations
  under this section.
- "(3) Remedial Actions; Dismissal.—Within 3 120 days after the date a complaint is filed, the 5 Commission shall determine whether the satellite 6 carrier has met its obligations under this section. If 7 the Commission determines that the satellite carrier 8 has failed to meet such obligations, the Commission 9 shall order the satellite carrier to reposition the com-10 plaining station or, in the case of an obligation to 11 carry a station, to commence carriage of the station and to continue such carriage for at least 12 12 13 months. If the Commission determines that the sat-14 ellite carrier has fully met the requirements of this 15 section, it shall dismiss the complaint.
- "(f) Regulations by Commission.—Within 180 17 days after the effective date of this section, the Commis-18 sion shall, following a rulemaking proceeding, issue regula-19 tions implementing the requirements imposed by this sec-20 tion.
- 21 "(g) Definitions.—As used in this section:
- "(1) Television broadcast station.—The
   term 'television broadcast station' means a full power television broadcast station, and does not in-

1 clude a low-power or translator television broadcast 2 station. "(2) LOCAL MARKET.—The term 'local market' 3 means the designated market area in which a station is located and— 5 6 "(A) for a commercial television broadcast 7 station located in any of the 150 largest des-8 ignated market areas, all commercial television 9 broadcast stations licensed to a community 10 within the same designated market area are 11 within the same local market; 12 "(B) for a commercial television broadcast 13 station that is located in a designated market 14 area that is not one of the 150 largest, the local 15 market includes, in addition to all commercial 16 television broadcast stations licensed to a com-17 munity within the same designated market 18 area, any station that is significantly viewed, as 19 such term is defined in section 76.54 of the 20 Commission's regulations (47 C.F.R. 76.54); 21 and 22 "(C) for a noncommercial educational tele-23 vision broadcast station, the local market in-24 cludes any station that is licensed to a commu-

nity within the same designated market area as

- the noncommercial educational television broadcast station.
- "(3) DESIGNATED MARKET AREA.—The term
  designated market area' means a designated market
  area, as determined by the Nielsen Media Research
  and published in the DMA Market and Demographic
  Report.".

## 8 SEC. 13. NETWORK NONDUPLICATION; SYNDICATED EXCLU9 SIVITY AND SPORTS BLACKOUT.

## 10 (a) Regulations.—

(1) IN GENERAL.—Within 45 days after the effective date of this Act, the Federal Communications Commission shall commence a rulemaking to establish regulations that apply network nonduplication protection, syndicated exclusivity protection, and sports blackout protection to the retransmission of broadcast signals by satellite carriers to subscribers for private home viewing. To the extent possible, such regulations shall, subject to paragraph (2), include the same level of protection accorded retransmissions of television broadcast signals by cable systems for network nonduplication (47 C.F.R. 76.92), syndicated exclusivity (47 C.F.R. 151), and sports blackout (47 C.F.R. 76.67).

- 1 (2) Network nonduplication.—The network 2 nonduplication regulations required under paragraph 3 (1) shall allow a television broadcast station in any 4 local market to assert nonduplication rights— (A) against a satellite carrier throughout 6 such local market if that satellite carrier retransmits to subscribers for private home view-7 8 ing in such local market the signal of another 9 television broadcast station located within such 10 local market; or 11 (B) against all satellite carriers within the 12 zone in which the television broadcast station 13 may be received over-the-air, using conventional 14 consumer television receiving equipment, as de-15 termined under regulations prescribed by the 16 Federal Communications Commission, but such 17 zone shall not extend beyond such local market 18 of such station. 19 (3) Local Market Defined.—The term "local 20 market" has the meaning provided in section 337(g) 21 of the Communications Act of 1934, as added by
- 23 (b) Deferred Applicability of Amendments to 24 Section 119 of Title 17, United States Code.—

section 12 of this Act.

25 Notwithstanding the amendments to section 119 of title

- 1 17, United States Code, made by this Act, until the regu-
- 2 lations regarding network nonduplication protection are
- 3 established under subsection (a), the statutory license
- 4 under subsection (a) of such section 119 for secondary
- 5 transmissions of primary transmissions of programming
- 6 contained in a primary transmission made by a network
- 7 station (as defined in section 119(d) of title 17, United
- 8 States Code, as in effect on the day before the effective
- 9 date of this Act) shall be limited to secondary trans-
- 10 missions to persons who reside in unserved households (as
- 11 defined in section 119(d) of title 17, United States Code,
- 12 as in effect on the day before the effective date of this
- 13 Act).
- 14 SEC. 14. EFFECTIVE DATE.
- 15 This Act and the amendments made by this Act shall
- 16 take effect on January 1, 1999.

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