

# THE OECD INITIATIVE FOR POLICY DIALOGUE ON GVCs, PRODUCTION TRANSFORMATION AND DEVELOPMENT: A GLOBAL PLATFORM FOR PEER LEARNING

#### Contacts:

Annalisa Primi, Head, Economic Transformation and Development Division, OECD Development Centre <u>ANNALISA.PRIMI@OECD.ORG</u>

Elisabeth Lambrecht, Policy Analyst, Economic Transformation and Development Division, OECD Development Centre, ELISABETH.LAMBRECHT@OECD.ORG

### **RATIONALE AND ORIGIN**

The <u>OECD Initiative on Global Value Chains (GVCs), Production Transformation and Development</u> (hereafter Initiative) started in 2013 as part of the implementation of the OECD Strategy on Development and as a consolidation of several activities implemented by the Development Centre in response to the growing demand from its member countries to update and expand the OECD policy tools for development.

The Initiative is a global multi-ministerial (ministries of finance, economy, trade, and industry), membership-based platform, open to countries, at all levels of government, and to business stakeholders. The Initiative's work programme is defined by its members and implemented in co-operation with the EU Commission, UNCTAD, UNIDO, ECLAC, ESCAP and ECA.

The Initiative is hosted by the Development Centre and counts with regular and effective collaboration with the OECD Statistics and Data Directorate (SDD). Ad hoc collaboration exists with the Development and Cooperation Directorate (DCD), the Directorate for Financial and Enterprise Affairs (DAF), the Trade and Agriculture Directorate (TAD) and the Directorate for Science, Technology and Innovation (STI) in areas of mutual interest. The Initiative regularly reports the outcomes of its activities to the Governing Board of the Development Centre, to the UNCTAD Multi-Annual Expert Meetings, to the Development Policy Committee of the United Nations, the African Union Summit on Industrialisation and Economic Diversification and to the WTO Public Forum. It reports, upon request, also to the OECD Working Party of Trade Committee and to the OECD Development Assistance Committee. The Initiative is open to expand the network of bodies to which it reports to on a regular basis.

## **ACTIVITIES**

Since its inception, the Initiative has grown into a global platform for knowledge-sharing and peer learning. The Initiative gathers high-level government representatives from Africa, Asia, Latin America and the OECD, business leaders and International Organisations **two times per year for High-Level Plenary Meetings (HLPMs).** The HLPMs are hosted by the OECD and by the Initiative's stakeholders. Up to early 2023, 19 Plenary Meetings have been organised, 9 of which hosted by the OECD and 8 hosted by member countries and partner institutions<sup>i</sup> (Costa Rica, Malaysia, Chile, Mexico, ESCAP, Dominican Republic, Peru and Egypt).

The HLPMs provide the opportunity to stay abreast of major economic challenges and policy approaches that governments and businesses implement to make the most of their participation in the global economy and to be informed about International Organisations' progress in measurement and policy tools. The HLPMs are structured according to the four priority areas of work of the Initiative, as defined by the Bureau in consultation with the Secretariat. The areas are:

- Scenario setting and future trends in the global economy
- Production Transformation Policy Reviews (PTPRs): peer learning to improve country strategies for making the most of participation in the global economy
- Government-Business Roundtables on future industrial trends
- Drivers of production transformation, namely innovation and start-ups for development
- New evidence and data for policy making (led by the OECD Statistics and Data Directorate (SDD))

The **Production Transformation Policy Reviews (PTPRs)** are the policy assessment and guidance tool developed in the framework of the Initiative to increase knowledge about the variety of development patterns and to enable countries to design and implement better policies. The PTPRs are carried out on demand. They involve a 15-18 month in-depth assessment and consensus building process and deliver a roadmap for future reforms (<u>OECD, 2017</u>). The PTPRs include two field missions





in the reviewed country/region/city for information gathering and consensus building. The PTPRs benefit from peer learning through the participation of two international peers and the creation of a Peer Learning Group (PLG) composed of representatives from government, business and academia which follows the PTPR process and meets once during the review process to share knowledge on how to address the key challenges identified in the respective PTPR (<u>PTPR-PLG of Chile,</u> <u>PTPR-PLG of Colombia</u>, <u>PTPR-PLG of Shenzhen</u>, <u>PTPR-PLG of the Dominican Republic</u>, <u>PTPR-PLG of Egypt</u>, <u>PTPR-PLG of Bangladesh</u>).

Since 2018, the UN has included the PTPR in its support for least developed countries (LDCs), starting with Bangladesh and Togo.

# WHAT IS THE VALUE-ADDED OF THE INITIATIVE ACCORDING TO ITS MEMBERS & PARTICIPATING STAKEHOLDERS?

The Initiative relies on and makes the best use of the OECD operational principles of peer review, rigorous economic and policy analysis and evidence-based policymaking. In addition, based on informal consultations with members and participating stakeholders, the following four points have been identified as key value-added areas of the Initiative:

- A unique, multi-ministerial, multi-level and multi-stakeholder global platform on industrial and trade policies. The Initiative offers the possibility to share knowledge and foster peer learning bridging different policymaking communities ranging from Ministries of Economy and Finance, Industry and Trade, Agencies for Development Cooperation, national, local and city level governments and business associations and firms, as well as academia and International Organisations. It is the space to go for discussing policies for industrial development in global open economies.
- Future oriented policy advice. The HLPMs and the PTPRs rely on scenario exercises to foster governments' capacities to plan and look for weak signals that could, if well managed, contribute to enable catching up or leapfrogging.
- Trust building and strategic partnerships. As the current global landscape is challenged and evolves at high speed, the Initiative provides a space for continuous and transparent dialogue and knowledge sharing between participants that contributes to ensure the trust that is needed for an effective functioning of the multilateral production and trading system. The process of peer learning favours the development of strategic partnerships between different stakeholders and the variety of stakeholders provides high-level opportunities for strategic networking. This is enabled by allowing also private sector stakeholders to join the peer process (as for example the Association of Exporting Firms of Sweden (NIR) in the PTPR of Chile).
- Awareness raising on new OECD statistical databases and initiatives. Thanks to the cooperation with the OECD Statistics and Data Directorate (SDD), the Initiative offers non-OECD member countries a possibility to stay abreast on a regular basis on the OECD statistical activities and favours the inclusion of non-OECD member countries in OECD databases.

# MAIN ACHIEVEMENTS

**Development and implementation of a new OECD review tool: the Production Transformation Policy Reviews** (PTPRs). The PTPRs complement the OECD policy reviews on offer by providing tailored strategic and future-oriented policy advice on how to promote effective economic transformation based on a comparative assessment of countries' assets, upgrading potentials and priorities, in-depth domestic consultations, dialogue with the business community and international peer-assessment. The PTPRs have been introduced as the result of the work of a Working Group on Country Studies set up in the framework of the Initiative (OECD, 2017)

At present (April 2023), the PTPRs have been requested by and implemented in:

- Chile, at the request of CORFO and in cooperation with Directorate for Economic Affairs of the Ministry of Foreign Affairs of Chile – DIRECON, with peers from Germany (Government), Italy (Government) and Sweden (Private Sector), and in cooperation with UNCTAD and ECLAC (<u>OECD/UN (2018</u>), Production Transformation Policy Review of Chile: Reaping the Benefits of New Frontiers, OECD Development Pathways, OECD Publishing, Paris)
- Colombia, requested by the National Planning Department (DNP), financed by the Swiss Cooperation, with peers from Spain (Academia) and Chile (Government) in cooperation with ECLAC, UNCTAD and UNIDO. (<u>OECD/UN/UNIDO (2019</u>), Production Transformation Policy Review of Colombia: Unleashing Productivity, OECD Development Pathways, OECD Publishing, Paris).
- Dominican Republic, requested by the National Competiveness Council (CNC) and the Ministry of Trade Industry and MSMEs with peers from Brazil (Government) and the United States (U.S. Near-shoring Institute), and in cooperation with ECLAC and UNCTAD. (<u>OECD/UNCTAD/ECLAC (2020</u>), Production Transformation Policy Review



of the Dominican Republic: Preserving Growth, Achieving Resilience, OECD Development Pathways, OECD Publishing, Paris).

- Egypt, requested by the Ministry of Trade and Industry and financed by Germany (Deutsche Gesellschaft für Internationale Zusammenarbeit, GIZ) GmbH with two peers from Malaysia (Private sector) and Italy (Academia).
  <u>OECD et al. (2021</u>), Production Transformation Policy Review of Egypt: Embracing Change, Achieving Prosperity, OECD Development Pathways, OECD Publishing, Paris.
- Shenzhen (People's Republic of China), requested by Ministry of Commerce (MOFCOM) and the Municipality of Shenzhen in cooperation with the University of International Business and Economics (UIBE), with peers from India (Government), the United States (Academia) and Korea (Academia). Key outcomes of the PTPR of Shenzhen Peer-Learning Group can be accessed <u>OECD/DEV(2018)/7</u>. [Status ongoing]
- **Bangladesh**, requested by the Ministry of Commerce of Bangladesh and financed by the European Union, and implemented in co-operation with WTO EIF, UN CDP, UNCTAD, UNIDO, among others. [Status ongoing]
- Togo, requested by the Office of the Prime Minister of the Republic of Togo [Status ongoing]

**Development and implementation of strategic cooperation with International Organisations.** The Initiative has facilitated coordination with different International Organisations on the issues of the future of globalisation, industrialisation and development. Notably the outcomes of the Initiative's activities are regularly reported to several International Organisations Bodies, including: UNCTAD Multi-Annual Expert Meetings, United Nations Development Policy Committee Sessions, WTO Public Forum, UNIDO High Level Meetings, ECLAC Information and Communication Technologies Ministerial Conferences. The PTPRs have been acknowledge by the United Nations system as highly valued activities and count with cooperation from UNCTAD and UNIDO and from the UN Regional Commissions (ECA, ECLAC and ESCAP) when they are implemented in their respective regions. In 2018, the PTPRs have been included in the United Nations Committee for Development Policy (UN CDP) graduating toolkit, and in February 2020, the UN CDP recommendation to ECOSOC from February 2020 suggests that the PTPR process be undertaken, upon request, in a graduating least developed country, in conjunction with relevant United Nations and international bodies.

Actionable policy reform proposals in reviewed countries and the provision of a platform for monitoring reforms and peer learning. The PTPR policy recommendations are tailored to each country's specific context, history and needs. They provide avenues for reform and offer guidance to improve the current design of policies and tools. In Chile for example, the mandate of the Solar Institute was broadened, thanks to the process of peer review with Germany, and the country's trade policies have encompassed new mechanisms to make global value chains work for regional development, in line with the PTPR's recommendations. The HLPMs provide countries with the possibility to report reforms and policy changes after the implementation of a PTPR (e.g. both Chile and Colombia have been taking advantage of the opportunity until today).

# FORTHCOMING ACTIVITIES

2023 Plenary Meetings 4-6 July 20th Plenary Meetings, hosted by the OECD in Paris (hybrid format), 5-6 July PTPR of Togo Peer-Learning Group Meeting (hybrid format), 4 July 2-3 October 21st Plenary Meetings, Costa Rica

The Initiative will continue to implement the PTPRs upon request. Upcoming publications:

- Implementation of the PTPR of Bangladesh, launch foreseen on 23 May 2023.
- Publication of the PTPR of Egypt: Spotlight on AfCFTA and industrialisation foreseen for the first half of 2023.
- Publication of the PTPR of Shenzhen foreseen in the second half of 2023.
- Implementation of the PTPR of Togo, launch foreseen in Q1/2024.

Among the future topics for policy-oriented research, the Initiative will continue analysing the evolution of the global multilateral and trading system and how it can best serve development against the backdrop of the long exit from the global health emergency due to COVID-19 and identifying how to best cope with the challenges of inter alia digitalisation of production and transition towards Industry 4.0; green energy and industrialisation nexus; regional economic integration; and health-industrial systems.



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OECD (2012), Attracting knowledge-intensive FDI to Costa Rica Development Centre Studies, OECD Publishing, Paris <a href="https://www.oecd.org/dev/americas/E-book%20FDI%20to%20Costa%20Rica.pdf">https://www.oecd.org/dev/americas/E-book%20FDI%20to%20Costa%20Rica.pdf</a>

OECD (2012), Industrial Policy and Territorial Development: Lessons from Korea, Development Centre Studies, OECD Publishing, Paris, https://doi.org/10.1787/9789264173897-en

2014 3rd Plenary Meeting - Kuala Lumpur, Malaysia | Hosted by the Ministry of International Trade and Industry of Malaysia

<sup>&</sup>lt;sup>1</sup> Below the list of HLPMs hosted by international partners:

<sup>2013 1</sup>st Plenary Meeting - San José, Costa Rica | Hosted by the Ministry of Foreign Trade of Costa Rica.

<sup>2015 5</sup>th Plenary Meeting - Santiago, Chile | Hosted by the General Directorate for International Economic Relations, Ministry of Foreign Affairs

<sup>2016 7</sup>th Plenary Meeting - Mexico City, Mexico | Hosted by the Ministry of Economy of Mexico

<sup>2017 9</sup>th Plenary Meeting - Bangkok, Thailand | Hosted by the United Nations Economic and Social Commission for Asia and the Pacific (ESCAP)

<sup>2018 11</sup>th Plenary Meeting - Santo Domingo, Dominican Republic | Hosted by the Ministry of Industry, Commerce and SMEs, Ministry of Economy, Planning and Development and the National Competitiveness Council of the Dominican Republic

<sup>2019 12</sup>th Plenary Meeting - Lima, Peru | Hosted by the Ministry of Economy and Finance, the Ministry of Foreign Trade and Tourism and the Ministry of Production of Peru;

<sup>2019 13&</sup>lt;sup>th</sup> Plenary Meeting - Cairo, Egypt | Hosted by the Ministry of Industry and Trade, Industrial Modernisation Centre and in co-operation with the German Internal Cooperation Agency (GIZ) and the Egyptian Tourism Authority.